

THE GUILDHALL, CHIPPING NORTON, OXFORDSHIRE OX7 5NJ

TEL: 01608 642341 Email: townclerk@chippingnorton-tc.gov.uk Office Hours: Mon – Fri 9am – 1pm

TOWN CLERK: Katherine Jang

6<sup>th</sup> May 2025

#### SUMMONS TO ATTEND THE ANNUAL MEETING OF CHIPPING NORTON TOWN COUNCIL

- TO: All Members of Chipping Norton Town Council
- VENUE: Upper Hall, Chipping Norton Town Hall
- DATE: Monday 12th May 2025
- TIME: 6:30pm

Cllrs. Steve Akers, Rachel Andrews, Ben Bibby, Mike Cahill, Sandra Coleman, Tom Festa, Ian Finney, Jo Graves, Alex Keyser, Dom Rickard, Athos Ritsperis, Michael Rowe, Mark Walker, Emily Weaver, Sharon Wheaton and Natasha Whitmill.

Katherine Jang Town Clerk

#### Recording of Meetings

Under the Openness of Local Government Bodies Regulations 2014 the council's public meetings may be recorded, which includes filming, audio-recording as well as photography.

#### <u>A G E N D A</u>

#### 1. Election of Town Mayor 2025/26

To elect the Town Mayor and Chair of the Council, and to receive the Mayor's Declaration of Acceptance of Office.

#### 2. Election of Deputy Mayor 2025/26

To elect the Deputy Town Mayor and Vice-Chair of the Council, and to receive the Deputy Mayor's Declaration of Acceptance of Office.

#### 3. Apologies for absence.

To consider apologies for absence.

Committee members who are unable to attend the meeting should notify the Town Clerk (townclerk@chippingnorton-tc.gov.uk) prior to the meeting, stating the reason for absence.

#### 4. Declaration of interests.

Members are reminded to declare any disclosable pecuniary interests in any of the items under consideration at this meeting in accordance with the Town Council's code of conduct.

#### 5. Minutes

To approve the Minutes of the Full Council meeting held on 31<sup>st</sup> March 2025.

#### 6. Public Participation

The meeting will adjourn for this item Members of the public may speak for a maximum of five minutes each du

Members of the public may speak for a maximum of five minutes each during the period of public participation.

#### 7. Minutes and reports from Committees

No meetings of committees or sub-committees have taken place since the previous Full Council meeting held on the  $31^{st}$  March 2025

#### 8. Welcome to the new County Councillor

The Mayor to welcome Chipping Norton's newly elected representative of Oxfordshire County Council.

#### 9. Policing Matters

- a. To receive an update on policing matters from local Thames Valley Police representatives.
- b. For Council to nominate a representative to liaise with TVP and provide regular updates to Council.

#### **10. East Chipping Norton Development**

To receive an update on the status of the East Chipping Norton Development.

#### **11. Civic Announcements**

To receive a report from The Mayor on Civic engagement and activities.

#### 12. Correspondence

To receive and note any correspondence

#### 13. Standing Orders

To consider and approve the Council's Standing Orders.

#### 14. Scheme of Delegation.

To consider and approve the Scheme of Delegation (including terms of reference for Committees)

#### **15. Financial Regulations**

To consider and approve the Council's Financial Regulations.

#### 16. Code of Conduct

To note the Councillors Code of Conduct.

#### 17. Appointment of Members to Standing Committees and Sub-Committees

To appoint Members to the Standing Committees, Sub-Committees for the municipal year 2025/26.

#### **18. Representatives to Outside Bodies**

To appoint Council representatives to outside bodies.

#### **19.** Calendar of meetings

To receive the previously agreed calendar of meetings for the municipal year 2025/26.

#### 20. Risk Register

To receive and approve the Council's Corporate risk register and risk management policy.

#### 21. Asset Register

To receive and approve the Council's asset register.

### 22. Planning Applications

To receive a schedule of planning applications from West Oxfordshire District Council.

### **23. Date of the next meeting –** Monday 9<sup>th</sup> June 2025



THE GUILDHALL, CHIPPING NORTON, OXFORDSHIRE OX7 5NJ

TEL: 01608 642341 Email: townclerk@chippingnorton-tc.gov.uk Office Hours: Mon – Fri 9am – 1pm

### <u>Minutes of a Full Council meeting held on the 31<sup>st</sup> March 2025, at</u> <u>6:30pm in the Lower Hall, Chipping Norton Town Hall</u>

**PRESENT:** Cllrs. Sandra Coleman (Town Mayor) Steve Akers (Deputy Mayor), Mike Cahill, Tom Festa, Ian Finney, Alex Keyser, Dom Rickard, Mark Walker, Sharon Wheaton, Athos Ritsperis, Tom Festa, Jo Graves and Michael Rowe.

#### ALSO PRESENT:

Katherine Jang, Town Clerk & CEO Heidi Davies, Admin and Customer Service Advisor 4 members of the public

<b></b>	× ·			
FC130				
	Cllr Weaver, Cllr Whitmill			
FC131				
	Cllr Festa – Declared an interest as a neighbour to a property involved in a			
	planning application.			
FC132	2 Minutes			
	<b>RESOLVED:</b> That the minutes of the Extraordinary Full Council Meeting held or			
	the 3rd March 2025 are signed by the Chair as an accurate record.			
FC133	C133 Public Participation			
	A resident raised concerns about the condition of the old hospital and requested			
	that the Town Council lobby MP Sean Woodcock to advocate for planning			
	reform. It was suggested that the Council write to him, urging action on the			
	matter. Proposed by Cllr Coleman, seconded by Cllr Finney that the Town			
	Council write to MP Sean Woodcock urging him to take action on this matter			
	AGREED: That the Town Council write to MP Sean Woodcock urging him to			
	take action on this matter. All in favour, motion carried.			
FC134	West Oxfordshire District Councillors update			
	Cllr Saul provided an update on the planning application for land south of			
	Charlbury Road. He advised that the proposal was discussed at a recent			
	meeting and has been deferred. It was noted that the committee was not			
	enthusiastic about the development, with the deferral aimed at obtaining			
	consultation from the NHS and the Health Centre.			
	The sewage situation was raised by some members, highlighting the need for			
	updated sewage works. Cllr Saul confirmed that these concerns have been			
	brought up in planning meetings.			
	Cllr Akers highlighted the strong opposition campaign against the development,			
	particularly due to its proximity to an Area of Outstanding Natural Beauty			
	(AONB).			
1				
	Cllr Walker provided an update:			
	Cllr Walker provided an update: The housing supply was discussed with Cllr Walker outlining Witney, Carterton, and Chipping Norton to identify potential development sites.			



THE GUILDHALL, CHIPPING NORTON, OXFORDSHIRE OX7 5NJ

TEL: 01608 642341 Email: townclerk@chippingnorton-tc.gov.uk Office Hours: Mon – Fri 9am – 1pm

FC135	Oxfordshire County Councillors update	
	Cllr Saul advised members that OCC has been working to ensure HGVs remain	
	on appropriate routes while reducing overall vehicle flow. A data study has l	
	conducted using number plate recognition cameras to assess vehicle weight,	
	size, type, and possible destinations. The collected data will be processed by	
	Council Officers and is expected to be produced in a report in May 2025.	
FC136	Civic announcements	
	The Mayor provided an update on her recent engagements and town	
	activities by a written report.	
FC137	Reports from representatives of outside bodies	
	Cllr Akers advised members that he has been involved in a restoration of	
	wetlands project, Evenlode Catchment Partnership with Wild Oxfordshire. The	
	project is designed to do three things: Clean up the chipping Norton brook,	
	create bigger wetland areas and to stop Bledington from flooding in the future.	
	Cllr Wheaton gave an update as the Town Council's Police Liaison. Discussion	
	then took place regarding the need for extra policing during spike times of	
50120	crime. Cllr Wheaton said she will enquire about this.	
FC138	Minutes and reports from Committees	
	Members noted the draft minutes and any related recommendations of the	
	following committee and sub-committee meetings:	
	a. Community Committee, 3rd March 2025	
	b. Strategic Planning Committee, 10th March 2025	
	c. Staffing Sub-Committee, 13th March 2025	
	d. Finance and Resources Committee, 17th March 2025	
FC139	Correspondence	
FC139	Correspondence Members noted the following correspondence received:	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground.	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground.	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development.	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts.	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants.	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants.	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them charity rate but are not able to offer any further discount.	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them charity rate but are not able to offer any further discount. Members discussed a proposal from Cllrs Bibby and Weaver to formally	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them charity rate but are not able to offer any further discount. Members discussed a proposal from ClIrs Bibby and Weaver to formally recognise and thank Rizvana Poole for the lasting impact she has made on our	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them charity rate but are not able to offer any further discount. Members discussed a proposal from ClIrs Bibby and Weaver to formally recognise and thank Rizvana Poole for the lasting impact she has made on our Town. Proposed by ClIr Akers and seconded by ClIr Coleman that the Town	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them charity rate but are not able to offer any further discount. Members discussed a proposal from ClIrs Bibby and Weaver to formally recognise and thank Rizvana Poole for the lasting impact she has made on our Town. Proposed by ClIr Akers and seconded by ClIr Coleman that the Town Council supports the principle of this motion, with councillors coming together	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them charity rate but are not able to offer any further discount. Members discussed a proposal from ClIrs Bibby and Weaver to formally recognise and thank Rizvana Poole for the lasting impact she has made on our Town. Proposed by ClIr Akers and seconded by ClIr Coleman that the Town	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them charity rate but are not able to offer any further discount. Members discussed a proposal from ClIrs Bibby and Weaver to formally recognise and thank Rizvana Poole for the lasting impact she has made on our Town. Proposed by ClIr Akers and seconded by ClIr Coleman that the Town Council supports the principle of this motion, with councillors coming together to contribute accordingly.	
FC139	Correspondence Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them charity rate but are not able to offer any further discount. Members discussed a proposal from ClIrs Bibby and Weaver to formally recognise and thank Rizvana Poole for the lasting impact she has made on our Town. Proposed by ClIr Akers and seconded by ClIr Coleman that the Town Council supports the principle of this motion, with councillors coming together to contribute accordingly. Members noted the Community Infrastructure Levy (CIL) Draft Charging	
FC139	<b>Correspondence</b> Members noted the following correspondence received: Several letters had been received from residents of Penhurst Gardens regarding concerns about the proposed skatepark at New Street Recreation Ground. Members discussed the importance of informing residents about the proposed crossing on New Street near the playground, which is currently in development. The council will engage with the community and ensure residents have all the correct facts. Members discussed a proposal from the Choral Society for a discount on Town Hall booking fee to help them manage the costs of the Sing Day and keep the fee as affordable as possible to attract a wide range of participants. <b>RESOLVED:</b> Members agreed that the council are prepared to give them charity rate but are not able to offer any further discount. Members discussed a proposal from ClIrs Bibby and Weaver to formally recognise and thank Rizvana Poole for the lasting impact she has made on our Town. Proposed by ClIr Akers and seconded by ClIr Coleman that the Town Council supports the principle of this motion, with councillors coming together to contribute accordingly.	



THE GUILDHALL, CHIPPING NORTON, OXFORDSHIRE OX7 5NJ

TEL: 01608 642341 Email: townclerk@chippingnorton-tc.gov.uk Office Hours: Mon – Fri 9am – 1pm

	Meeting.		
Ht	Council Action Plan		
FC140	Members noted the Council Action plan		
FC141	<b>Town Hall Restoration project</b> Members received an update on the Town Hall restoration project and maintenance, including consideration of two quotations for repair work. The Town Clerk advised that discussions with Alder King confirmed the need to proceed with roof repairs and submit a listed building application for solar panels and roof improvements. Cllr Festa raised concerns that the Town Hall has the highest energy costs and emissions, yet these have not been factored into the restoration project. A lengthy discussion followed, and it was agreed that future planned works should take this into consideration Proposed by Cllr Walker, seconded by Cllr Graves that the council agrees to accept these quotations.		
FC142	<b>RESOLVED:</b> That the council agrees to accept the two quotations.		
FC142	<b>Skatepark</b> Members received an update on the Skatepark project following a meeting today. Maverick identified streetlight cables near the trees but does not see this as an issue, though minor design adjustments will be required. Progress remains positive. The importance of maintaining communication with Penhurst Garden residents was highlighted, as several letters have been received expressing concerns about the proposed Skatepark. Footpath issues were discussed and could be easily addressed. The primary focus continues to be fundraising.		
FC143	Pool Meadow		
	No update received. A report from Beaumont Rivers is expected to be brought to the next Full Council Meeting.		
FC144	<ul> <li>Policies and Governance</li> <li>a. Members considered the following policies and governance documents as reviewed by the Finance and Resources Committee:</li> <li>I. Health and Safety Policy</li> <li>Proposed by Cllr Finney, seconded by Cllr Aker that the council agree to accept this policy but to amend some minor errors. All in favour, motion carried.</li> </ul>		
FC145			
	Members considered correspondence from the Council's Christmas Lights contractor. Proposed by Cllr Finney, seconded by Cllr Akers, that the Council agrees in principle to the transfer to Selectrics. However, due to significant issues with last year's installation, a discount should be considered. The Town Clerk & CEO will request this. <b>RESOLVED:</b> It was agreed that the Town Clerk and CEO will write to the contractor to ask them to consider providing a discount.		
FC146	Mayor and Leader of the Council		
	Members debated separating the Leader and Mayoral roles within the Council. Cllr Cahill raised concerns about workload, proposing an elected mayor focus solely on chairing meetings. While some supported sharing responsibilities, others worried about confusion and resource strain. Suggestions included shadowing the current mayor and clarifying roles. The consensus was to		



THE GUILDHALL, CHIPPING NORTON, OXFORDSHIRE OX7 5NJ

TEL: 01608 642341 Email: townclerk@chippingnorton-tc.gov.uk Office Hours: Mon – Fri 9am – 1pm

	he Council		
<ul> <li>Insurance renewal</li> <li>Members considered a quotation to renew the Council's insurance policy for FY 2025-26. Proposed by Cllr Finney, seconded by Cllr Coleman that the Council agrees to renew the current insurance policy with Clear Councils to ensure no gaps in coverage from the 1st April 2025.</li> <li>RESOLVED: That the council agrees to renew the insurance for FY205-36.</li> </ul>			
FC148Grounds Maintenance The Town Clerk & CEO gave an update: the lease is signed, keys considered and the equipment orders underway. Mowers and vehicles will be arriving the Residents appreciate the new Maintenance Operative's work. The lease lengthy, and thanks were given for the Clerk's efforts. A launch provisionally planned for next week.	ollected, and this week. ease process		
<ul> <li>FC149 Planning Applications <ol> <li>APPLICATION NO: <u>25/00545/FUL</u></li> <li>PROPOSAL: Demolition of ancillary building and the erection of a bit the storage of cars and holding associated events.</li> <li>LOCATION: The Quiet Woman Antiques Centre Oxford Road Sout RESOLVED: No objection</li> <li>APPLICATION NO: <u>25/00607/HHD</u></li> <li>PROPOSAL: Demolition of existing conservatory and erection of sin extension Act</li> <li>LOCATION: 40 Park Road Chipping Norton Oxfordshire</li> <li>RESOLVED: No objection</li> <li>APPLICATION NO: <u>25/00495/HHD</u></li> <li>PROPOSAL: Erection of a replacement domestic outbuilding.</li> <li>LOCATION: 65 Rock Hill Chipping Norton Oxfordshire</li> <li>RESOLVED: Objection.</li> <li>APPLICATION NO: <u>25/00641/HHD</u></li> <li>PROPOSAL: Erection of a single storey rear extension to dwelling associated alterations</li> <li>LOCATION: Magnolia Cottage 16 Albion Street Chipping Norton RESOLVED: No objection.</li> <li>S. APPLICATION NO: <u>25/00604/HHD</u></li> <li>PROPOSAL: Renovation works to include alterations to existing ro conversion of loft space to create additional living space, along with of a rear dormer and changes to fenestration. Erection of a single storey reaces and associated and an entrance porch, provision of additional vehicular access and associal landscaping works.</li> <li>LOCATION: 20 Over Norton Road Chipping Norton Oxfordshire</li> </ol></li></ul>	with oof and h installation storey rear open fronted		



Г

Τ

# **CHIPPING NORTON TOWN COUNCIL**

THE GUILDHALL, CHIPPING NORTON, OXFORDSHIRE OX7 5NJ

TEL: 01608 642341 Email: townclerk@chippingnorton-tc.gov.uk Office Hours: Mon – Fri 9am – 1pm

٦

	<ul> <li>6. APPLICATION NO: <u>25/00730/FUL</u> PROPOSAL: Demolition of outbuildings/ barns and erection of 3 dwellings with garages and associated landscaping and remediation groundworks LOCATION: Land At Valley Cottage Mill Road Chipping Norton RESOLVED: Express concerns that this on a floodplain.</li> <li>Oxfordshire County Council have requested that the Town Council responds to a request from residents at Rock Hill, Chipping Norton. Due to parking issues at 14-16 Rock Hill, residents have requested KEEP CLEAR markings on the road in front of private driveways. https://fixmystreet.oxfordshire.gov.uk/report/7296159</li> <li>RESOLVED: Support.</li> </ul>
FC150	Date of the next meeting Monday 12th May 2025

The Chair closed the meeting at 8.30pm



# Chipping Norton Town Council STANDING ORDERS

Approved by the Council on 15 March 2021 Reviewed: Feb 2024

Approved: Feb 2024

Next Review: May 2025

### Contents

	Page
1.	Rules of Debate at Meetings
2.	Disorderly Conduct at Meetings5
3.	Meetings Generally5
4.	Committee and Sub-Committees9
5.	Ordinary Council Meetings 10
6.	Extraordinary Meetings of the Council, Committees and Sub- Committees
7.	Previous Resolutions
8.	Voting on Appointments 12
9.	Motions for a Meeting that require Written Notice to be given to the Proper Officer
10.	Motions at a Meeting that do not require Written Notice
11.	Management of Information13
12.	Draft Minutes
13.	Code of Conduct and Dispensations14
14.	Code of Conduct Complaints15
15.	Proper Officer
16.	Responsible Financial Officer17
17.	Accounts and Accounting Statements17
18.	Financial Controls and Procurement
19.	Handling Staff Matters19
20.	Responsibilities to provide Information
21.	Responsibilities under Data Protection Legislation
22.	Relations with the Press/Media20
23.	Execution and Sealing of Legal Deeds
24.	Communication with District and County Councillors21
25.	Restrictions on Councillor Activities
26.	Standing Orders Generally21

#### 1. RULES OF DEBATE AT MEETINGS

- a Motions on the agenda shall be considered in the order that they appear unless the order is changed at the discretion of the chair of the meeting.
- b A motion (including an amendment) shall not be progressed unless it has been moved and seconded.
- c A motion on the agenda that is not moved by its proposer may be treated by the chair of the meeting as withdrawn.
- d If a motion (including an amendment) has been seconded, it may be withdrawn by the proposer only with the consent of the seconder and the meeting.
- e An amendment is a proposal to remove or add words to a motion. It shall not negate the motion.
- f If an amendment to the original motion is carried, the original motion (as amended) becomes the substantive motion upon which further amendment(s) may be moved.
- g An amendment shall not be considered unless early verbal notice of it is given at the meeting and, if requested by the chair of the meeting, is expressed in writing to the chair.
- h A councillor may move an amendment to that councillor's own motion if agreed by the meeting. If a motion has already been seconded, the amendment shall be with the consent of the seconder and the meeting.
- i If there is more than one amendment to an original or substantive motion, the amendments shall be moved in the order directed by the chair of the meeting.
- j Subject to standing order 1(k), only one amendment shall be moved and debated at a time, the order of which shall be directed by the chair of the meeting.
- k One or more amendments may be discussed together if the chair of the meeting considers this expedient but each amendment shall be voted upon separately.
- A councillor may not move more than one amendment to an original or substantive motion.
- m The mover of an amendment has no right of reply at the end of debate on it.
- n Where a series of amendments to an original motion are carried, the mover of the original motion shall have a right of reply either at the end of debate on the first amendment or at the very end of debate on the final substantive motion immediately before it is put to the vote.
- o Unless permitted by the chair of the meeting, a councillor may speak once in the debate on a motion except:
  - i. to speak on an amendment moved by another councillor;
  - ii. to move or speak on another amendment if the motion has been amended since that councillor last spoke;

- iii. to make a point of order;
- iv. to give a personal explanation; or
- v. to exercise a right of reply.
- p During the debate on a motion, a councillor may interrupt only on a point of order or a personal explanation and the councillor who was interrupted shall stop speaking. A councillor raising a point of order shall identify the standing order which that councillors considers has been breached or specify the other irregularity in the proceedings of the meeting which is of concern.
- q A point of order shall be decided by the chair of the meeting and the chair's decision shall be final.
- r When a motion is under debate, no other motion shall be moved except:
  - i. to amend the motion;
  - ii. to proceed to the next business;
  - iii. to adjourn the debate;
  - iv. to put the motion to a vote;
  - v. to ask a person to be no longer heard or to leave the meeting;
  - vi. to refer a motion to a committee or sub-committee for consideration;
  - vii. to exclude the public and press;
  - viii. to adjourn the meeting; or

ix. to suspend particular standing order(s) excepting those which reflect mandatory statutory or legal requirements.

- s Before an original or substantive motion is put to the vote, the chair of the meeting shall be satisfied that the motion has been sufficiently debated and that the mover of the motion under debate has exercised or waived a right of reply.
- t Excluding motions moved under standing order 1(r), the contributions or speeches by a councillor shall relate only to the motion under discussion and shall not exceed three minutes without the consent of the chair of the meeting.

#### 2. DISORDERLY CONDUCT AT MEETINGS

- a No person shall obstruct the transaction of business at a meeting or behave offensively or improperly. If this standing order is ignored, the chair of the meeting shall request such person(s) to moderate or improve their conduct.
- b If person(s) disregard the request of the chair of the meeting to moderate or improve their conduct, any councillor or the chair of the meeting may move that the person be no longer heard or be excluded from the meeting. The motion, if seconded, shall be put to the vote without discussion.
- c If a resolution made under standing order 2(b) is ignored, the chair of the meeting may take further reasonable steps to restore order or to progress the meeting. This may include temporarily suspending or closing the meeting.

#### 3. MEETINGS GENERALLY

Full Council meetingsCommittee meetingsSub-committee meetings

- a Meetings shall take place at a time and date as Council shall determine
- b **Council may alter the frequency, move or cancel such meetings.**
- Meetings shall not take place in premises which at the time of the meeting are used for the supply of alcohol, unless no other premises are available free of charge or at a reasonable cost.
- d The minimum three clear days for notice of a meeting does not include the day on which notice was issued, the day of the meeting, a Sunday, a day of the Christmas break, a day of the Easter break or of a bank holiday or a day appointed for public thanksgiving or mourning.
- e The minimum three clear days' public notice for a meeting does not include the day on which the notice was issued or the day of the meeting unless the meeting is convened at shorter notice
- f Meetings shall be open to the public unless their presence is prejudicial
- to the public interest by reason of the confidential nature of the business to be transacted or for other special reasons. The public's exclusion from part or all of a meeting shall be by a resolution which shall give reasons for the public's exclusion.
  - g Members of the public may make representations, answer questions and give

evidence at a meeting which they are entitled to attend in respect of the business on the agenda.

- h The period of time designated for public participation at a meeting in accordance with standing order 3(g) shall not exceed fifteen minutes unless directed by the chair of the meeting.
- i Subject to standing order 3(h), a member of the public shall not speak for more than five minutes.
- j In accordance with standing order 3(e), a question shall not require a response at the meeting nor start a debate on the question. The chair of the meeting may direct that a written or oral response be given.
- k A person shall raise their hand when requesting to speak.
- A person who speaks at a meeting shall direct his comments to the chair of the meeting.
- m Only one person is permitted to speak at a time. If more than one person wants to speak, the chair of the meeting shall direct the order of speaking.
- n Subject to standing order 3(o), a person who attends a meeting is permitted to report on the meeting whilst the meeting is open to the public. To "report" means to film, photograph, make an audio recording of meeting proceedings, use any other means for enabling persons not present to see or hear the meeting as it takes place or later or to report or to provide oral or written commentary about the meeting so that the report or commentary is available as the meeting takes place or later to persons not present.
- A person present at a meeting may not provide an oral report or oral
   commentary about a meeting as it takes place without permission.
- p The press shall be provided with reasonable facilities for the taking of
   their report of all or part of a meeting at which they are entitled to be present.
- q Subject to standing orders which indicate otherwise, anything authorised or required to be done by, to or before the Mayor may in their absence be done by, to or before the Deputy Mayor.
- r The Mayor, if present, shall preside at a meeting. If the Mayor is absent from a meeting, the Deputy Mayor if present, shall preside. If both the Mayor and the Deputy Mayor are absent from a meeting, a councillor as chosen by the councillors present at the meeting shall preside at the meeting.
- s Subject to a meeting being quorate, all questions at a meeting shall be

- decided by a majority of the councillors, and non-councillors with voting
   rights present and voting.
- t The chair of a meeting may give an original vote on any matter put to the
- vote, and in the case of an equality of votes may exercise a casting vote
- whether or not the chair gave an original vote.

See standing orders 5(h) and (i) for the different rules that apply in the election of the Chairman of the Council at the annual meeting of the Council.

- Unless standing orders provide otherwise, voting on a question shall be by a show of hands. At the request of a councillor, the voting on any question shall be recorded so as to show whether each councillor present and voting gave his vote for or against that question. Such a request shall be made before moving on to the next item of business on the agenda.
  - v The minutes of a meeting shall include an accurate record of the following:
    - i. the time and place of the meeting;
    - ii. the names of councillors who are present and the names of councillors offering apologies;
    - iii. interests that have been declared by councillors and non-councillors with voting rights;
    - iv. the grant of dispensations (if any) to councillors and non-councillors with voting rights;
    - v. whether a councillor or non-councillor with voting rights left the meeting when matters that they held interests in were being considered;
    - vi. if there was a public participation session; and
    - vii. the resolutions made.
- w A councillor or a non-councillor with voting rights who has a disclosable
- pecuniary interest or another interest as set out in the Council's code of
   conduct in a matter being considered at a meeting is subject to statutory limitations or restrictions under the code on their right to participate and vote on that matter.
- X No business may be transacted at a meeting unless at least one-third of the whole number of members of the Council are present and in no case shall the quorum of a meeting be less than three.

See standing order 4d(viii) for the quorum of a committee or sub-committee meeting.

- y If a meeting is or becomes inquorate no business shall be transacted and
- the meeting shall be closed. The business on the agenda for the meeting shall
  be adjourned to another meeting.
  - z A meeting shall not exceed a period of two hours unless the majority of councillors present vote to suspend this standing order for no more than thirty minutes.

#### 4. COMMITTEES AND SUB-COMMITTEES

- a Unless the Council determines otherwise, a committee may appoint a subcommittee whose terms of reference and members shall be determined by the committee.
- b The members of a committee may include non-councillors unless it is a committee which regulates and controls the finances of the Council.
- c Unless the Council determines otherwise, all the members of an advisory committee and a sub-committee of the advisory committee may be non-councillors.
- d The Council may appoint standing committees, sub-committees or working groups as may be necessary, and:
  - i. shall determine their terms of reference;
  - ii. shall determine the number and time of the ordinary meetings of a standing committee up until the date of the next annual meeting of the Council;
  - iii. shall permit a committee, other than in respect of the ordinary meetings of a committee, to determine the number and time of its meetings;
  - iv. shall, subject to standing orders 4(b) and (c), appoint and determine the terms of office of members of such a committee;
  - may, subject to standing orders 4(b) and (c), appoint and determine the terms of office of the substitute members to a committee whose role is to replace the ordinary members at a meeting of a committee if the ordinary members of the committee confirm to the Proper Officer two days before the meeting that they are unable to attend;
  - vi. shall, after it has appointed the members of a standing committee, delegate to the standing committee the task of appointing its chair;
  - vii. shall permit a sub-committee or working group to appoint its own chair at its first meeting;
  - viii. shall determine the place, notice requirements and quorum for a meeting of a committee and a sub-committee which, in both cases, shall be no less than three;
  - ix. shall determine if the public may participate at a meeting of a committee;
  - x. shall determine if the public and press are permitted to attend the meetings of a sub-committee and also the advance public notice requirements, if any, required for the meetings of a sub-committee;
  - xi. shall determine if the public may participate at a meeting of a subcommittee that they are permitted to attend; and
  - xii. may dissolve a committee or a sub-committee.

#### 5. ORDINARY COUNCIL MEETINGS

- a In an election year, the annual meeting of the Council shall be held on or within 14 days following the day on which the councillors elected take office.
- b In a year which is not an election year, the annual meeting of the Council shall be held on such day in May as the Council decides.
- c If no other time is fixed, the annual meeting of the Council shall take place at 6:30pm.
- d In addition to the annual meeting of the Council, at least three other ordinary meetings shall be held in each year on such dates and times as the Council decides.
- e The first business conducted at the annual meeting of the Council shall be the election of the Mayor and Deputy Mayor (if there is one) of the Council.
- f The Mayor, unless that Mayor has resigned or becomes disqualified, shall continue in office and preside until a successor is elected at the next annual meeting of the Council.
- g The Deputy Mayor, if there is one, unless that Deputy Mayor resigns or becomes disqualified, shall hold office until the next annual meeting of the Council.
- h In an election year, if the current Mayor has not been re-elected as a member of the Council, that Mayor shall preside at the annual meeting until a successor Mayor has been elected. The current Mayor shall not have an original vote in respect of the election of the new Mayor but shall give a casting vote in the case of an equality of votes.
- i In an election year, if the current Mayor has been re-elected as a member of the Council, that Mayor shall preside at the annual meeting until a new Mayor has been elected. The original Mayor may exercise an original vote in respect of the election of the new Mayor and shall give a casting vote in the case of an equality of votes.
- j Following the election of the Mayor and Deputy Mayor (if there is one) of the Council at the annual meeting, the business shall include:
  - i In an election year, delivery by the Mayor and councillors of their acceptance of office forms unless the Council resolves for this to be done at a later date. In a year which is not an election year, delivery by the Mayor of that individual's acceptance of office form unless the Council resolves for this to be done at a later date;
  - ii Confirmation of the accuracy of the minutes of the last meeting of the Council;
  - iii Receipt of the minutes of the last meeting of a committee;
  - iv Consideration of the recommendations made by a committee;
  - v Review of delegation arrangements to committees, sub-committees, staff

and other local authorities;

- vi Review of the terms of reference for committees;
- vii Appointment of members to existing committees;
- viii Appointment of any new committees in accordance with standing order 4;
- ix Review and adoption of appropriate standing orders and financial regulations;
- x Review of arrangements (including legal agreements) with other local authorities, not-for-profit bodies and businesses.
- xi Review of representation on or work with external bodies and arrangements for reporting back;
- xii In an election year, to make arrangements with a view to the Council becoming eligible to exercise the general power of competence in the future;
- xiii Review of inventory of land and other assets including buildings and office equipment;
- xiv Confirmation of arrangements for insurance cover in respect of all insurable risks;
- xv Review of the Council's and/or staff subscriptions to other bodies;
- xvi Review of the Council's complaints procedure;
- xvii Review of the Council's policies, procedures and practices in respect of its obligations under freedom of information and data protection legislation (see also standing orders 11, 20 and 21);
- xviii Review of the Council's policy for dealing with the press/media;
- xix Review of the Council's employment policies and procedures;
- xx Review of the Council's expenditure incurred under s.137 of the Local Government Act 1972 or the general power of competence;
- xxi Determining the time and choice of media of ordinary meetings of the Council up to and including the next annual meeting of the Council.

#### 6. <u>EXTRAORDINARY MEETINGS OF THE COUNCIL, COMMITTEES AND SUB-</u> <u>COMMITTEES</u>

- a The Mayor may convene an extraordinary meeting of the Council at any time.
- b If the Mayor does not call an extraordinary meeting of the Council within seven days of having been requested in writing to do so by two councillors, any two councillors may convene an extraordinary meeting of the Council. The public notice giving the time, place and agenda for such a meeting shall be signed electronically by the two councillors.
- c The chair of a committee or a sub-committee may convene an extraordinary meeting of the committee or the sub-committee at any time.
- d If the chair of a committee or a sub-committee does not call an extraordinary meeting within seven days of having been requested to do so by two members of the committee or the sub-committee, any two members of the committee or the sub-committee may convene an extraordinary meeting of the committee or a sub-committee.

#### 7. PREVIOUS RESOLUTIONS

- a A resolution shall not be reversed within six months except either by a special motion, which requires written notice by at least eight councillors to be given to the Proper Officer in accordance with standing order 9, or by a motion moved in pursuance of the recommendation of a committee or a sub-committee.
- b When a motion moved pursuant to standing order 7(a) has been disposed of, no similar motion may be moved for a further six months.

#### 8. VOTING ON APPOINTMENTS

a Where more than two persons have been nominated for a position to be filled by the Council and none of those persons has received an absolute majority of votes in their favour, the name of the person having the least number of votes shall be struck off the list and a fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. A tie in votes may be settled by the casting vote exercisable by the chair of the meeting.

#### 9. <u>MOTIONS FOR A MEETING THAT REQUIRE WRITTEN NOTICE TO BE GIVEN TO</u> <u>THE PROPER OFFICER</u>

- a A motion shall relate to the responsibilities of the meeting for which it is tabled and in any event shall relate to the performance of the Council's statutory functions, powers and obligations or an issue which specifically affects the Council's area or its residents.
- b No motion may be moved at a meeting unless it is on the agenda and the mover has given written notice of its wording to the Proper Officer at least (seven ) clear days before the meeting. Clear days do not include the day of the notice or the day of the meeting.
- c The Proper Officer may, before including a motion on the agenda received in accordance with standing order 9(b), correct obvious grammatical or typographical errors in the wording of the motion.
- d If the Proper Officer considers the wording of a motion received in accordance with standing order 9(b) is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it, so that it can be understood, in writing, to the Proper Officer at least seven clear days before the meeting.
- e If the wording or subject of a proposed motion is considered improper, the Proper Officer shall consult with the chair of the forthcoming meeting or, as the case may be, the councillors who have convened the meeting, to consider whether the motion shall be included in the agenda or rejected.
- f The decision of the Proper Officer as to whether or not to include the motion on the agenda shall be final.
- g Motions received shall be recorded and numbered in the order that they are received.
- h Motions rejected shall be recorded with an explanation by the Proper Officer of the reason for rejection.

#### 10. MOTIONS AT A MEETING THAT DO NOT REQUIRE WRITTEN NOTICE

- a The following motions may be moved at a meeting without written notice to the Proper Officer:
  - i to correct an inaccuracy in the draft minutes of a meeting;
  - ii to move to a vote;
  - iii to defer consideration of a motion;
  - iv to refer a motion to a particular committee or sub-committee;
  - v to appoint a person to preside at a meeting;
  - vi to change the order of business on the agenda;
  - vii to proceed to the next business on the agenda;
  - viii to require a written report;
  - ix to appoint a committee or sub-committee and their members;
  - x to extend the time limits for speaking;
  - xi to exclude the press and public from a meeting in respect of confidential or other information which is prejudicial to the public interest;
  - xii to not hear further from a councillor or a member of the public;
  - xiii to exclude a councillor or member of the public for disorderly conduct;
  - xiv to temporarily suspend the meeting;
  - xv to suspend a particular standing order (unless it reflects mandatory statutory or legal requirements);
  - xvi to adjourn the meeting; or
  - xvii to close the meeting.

#### 11. MANAGEMENT OF INFORMATION

See also standing order 20.

- a The Council shall have in place and keep under review, technical and organisational measures to keep secure information (including personal data) which it holds in paper and electronic form. Such arrangements shall include deciding who has access to personal data and the encryption of personal data.
- b The Council shall have in place, and keep under review, policies for the retention and safe destruction of all information (including personal data) which it holds in paper and electronic form. The Council's retention policy shall confirm the period for which information (including personal data) shall be retained or, if this is not possible, the criteria used to determine that period (e.g. the Limitation Act 1980).
- c The agenda, papers that support the agenda and the minutes of a meeting shall not disclose or otherwise undermine confidential information or personal data without legal justification.
- d Councillors, staff, the Council's contractors and agents shall not disclose confidential information or personal data without legal justification.

#### 12. DRAFT MINUTES

Full Council meetings

Committee meetings

Sub-committee meetings

a If the draft minutes of a preceding meeting have been served on

- councillors with the agenda to attend the meeting at which they are due to
   be approved for accuracy, they shall be taken as read.
- b There shall be no discussion about the draft minutes of a preceding meeting
   except in relation to their accuracy. A motion to correct an inaccuracy in the
- draft minutes shall be moved in accordance with standing order 10(a)(i).
- c The accuracy of draft minutes, including any amendment(s) made to them,
- shall be confirmed by resolution and shall be signed by the chair of the
   Council at the next available meeting of the Council in person and stand as an accurate record of the meeting to which the minutes relate.
- d If the chair of the meeting does not consider the minutes to be an accurate
- record of the meeting to which they relate, the chair shall sign the minutes
- and include a paragraph in the following terms or to the same effect, at the next available meeting of the Council in person

"The chair of this meeting does not believe that the minutes of the meeting of the () held on [date] in respect of () were a correct record but that view was not upheld by the meeting and the minutes are confirmed as an accurate record of the proceedings."

- e Subject to the publication of draft minutes in accordance with standing order
- 20(a) and following a resolution which confirms the accuracy of the minutes
- of a meeting, the draft minutes or recordings of the meeting for which approved minutes exist shall be destroyed.

#### 13. CODE OF CONDUCT AND DISPENSATIONS

See also standing order 3(u).

- a All councillors and non-councillors with voting rights shall observe the code of conduct adopted by the Council.
- b Unless the individual has been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which that individual has a disclosable pecuniary interest. The councillor or non-councillor may return to the meeting after it has considered the matter in which the individual had the interest.

- c Unless the individual has been granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which that individual has another interest if so required by the Council's code of conduct. The councillor or non-councillor may return to the meeting after it has considered the matter in which the individual had the interest.
- d **Dispensation requests shall be in writing and submitted to the Proper Officer** as soon as possible before the meeting, or failing that, at the start of the meeting for which the dispensation is required.
- e A decision as to whether to grant a dispensation shall be made by a meeting of the Council, or committee or sub-committee for which the dispensation is required and that decision is final.
- f A dispensation request shall confirm:
  - i the description and the nature of the disclosable pecuniary interest or other interest to which the request for the dispensation relates;
  - ii whether the dispensation is required to participate at a meeting in a discussion only or a discussion and a vote;
  - iii the date of the meeting or the period (not exceeding four years) for which the dispensation is sought; and
  - iv an explanation as to why the dispensation is sought.
- g Subject to standing orders 13(d) and (f), a dispensation request shall be considered at the beginning of the meeting of the Council, or committee or sub-committee for which the dispensation is required.
- h A dispensation may be granted in accordance with standing order 13(e) if having regard to all relevant circumstances any of the following apply:
  - i without the dispensation the number of persons prohibited from participating in the particular business would be so great a proportion of the meeting transacting the business as to impede the transaction of the business;
  - ii granting the dispensation is in the interests of persons living in the Council's area; or
  - iii it is otherwise appropriate to grant a dispensation.

#### 14. CODE OF CONDUCT COMPLAINTS

- a Upon notification by the District Councill that it is dealing with a complaint that a councillor or non-councillor with voting rights has breached the Council's code of conduct, the Proper Officer shall, subject to standing order 11, report this to the Council.
- b Where the notification in standing order 14(a) relates to a complaint made by the Proper Officer, the Proper Officer shall notify the Mayor of this fact, and the Mayor shall nominate another staff member to assume the duties of the Proper Officer in relation to the complaint until it has been determined and the Council has agreed what action, if any, to take in accordance with standing order 14(d).

- c The Council may:
  - i provide information or evidence where such disclosure is necessary to investigate the complaint or is a legal requirement;
  - ii seek information relevant to the complaint from the person or body with statutory responsibility for investigation of the matter;
- d Upon notification by the District Council that a councillor or non- councillor with voting rights has breached the Council's code of conduct, the Council shall consider what, if any, action to take against their. Such action excludes disqualification or suspension from office.

#### 15. PROPER OFFICER

- a The Proper Officer shall be either (i) the clerk or (ii) other staff member(s) nominated by the Council to undertake the work of the Proper Officer when the Proper Officer is absent.
- b The Proper Officer shall:
  - i **at least three clear days before a meeting of the council,** a committee or a sub-committee,
    - serve on councillors by delivery or post at their residences or by email authenticated in such manner as the Proper Officer thinks fit, a signed summons confirming the time, agenda and, if appropriate, instructions on how to link to the remote meeting.
    - Provide, in a conspicuous place or by publishing on the website of the body or, for a parish council, on the website of the principal council, within the meaning of the Local Government Act 1972, public notice of the time, place and agenda.

See standing order 3(b) for the meaning of clear days for a meeting of a full council and standing order 3(c) for the meaning of clear days for a meeting of a committee;

- ii subject to standing order 9, include on the agenda all motions in the order received unless a councillor has given written notice at least four days before the meeting confirming the councillor's withdrawal of it;
- iii convene a meeting of the Council for the election of a new Mayor, occasioned by a casual vacancy in that office;
- iv facilitate inspection of the minute book by local government electors;[Councils to determine how to do this, and in which form of media it will publish its minutes]
- v receive and retain copies of byelaws made by other local authorities;
- vi hold acceptance of office forms from councillors;
- vii hold a copy of every councillor's register of interests;
- viii assist with responding to requests made under freedom of information legislation and rights exercisable under data protection legislation, in accordance with the Council's relevant policies and procedures;
- ix liaise, as appropriate, with the Council's Data Protection Officer (if there is one);

- x receive and send general correspondence and notices on behalf of the Council except where there is a resolution to the contrary;
- xi assist in the organisation, storage, security and destruction of, and access to information held by the Council in paper and electronic form subject to the requirements of data protection and freedom of information legislation and other legitimate requirements (e.g. the Limitation Act 1980);
- xii arrange for legal deeds to be executed; (see also standing order 23);
- xiii arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the Council in accordance with its financial regulations;
- xiv record every planning application notified to the Council and the Council's response to the local planning authority in a book for such purpose;
- xv refer a planning application received by the Council to the chair or' in the absence of the chair, vice-chair (if there is one) of the Planning Sub-Committee within two working days of receipt to facilitate an extraordinary meeting if the nature of a planning application requires consideration before the next ordinary meeting of the Planning Sub-Committee;
- xvi manage access to information about the Council via the publication scheme; and
- xvii retain custody of the seal of the Council (if there is one) which shall not be used without a resolution to that effect.
   (see also standing order 23).

#### 16. RESPONSIBLE FINANCIAL OFFICER

a The Council shall appoint appropriate staff member(s) to undertake the work of the Responsible Financial Officer when the Responsible Financial Officer is absent.

#### 17. ACCOUNTS AND ACCOUNTING STATEMENTS

- a "Proper practices" in standing orders refer to the most recent version of "Governance and Accountability for Local Councils – a Practitioners' Guide".
- b All payments by the Council shall be authorised, approved and paid in accordance with the law, proper practices and the Council's financial regulations.
- c The Responsible Financial Officer shall supply to each councillor as soon as practicable after 30 June, 30 September and 31 December in each year a statement to summarise:
  - i the Council's receipts and payments (or income and expenditure) for each quarter;
  - ii the Council's aggregate receipts and payments (or income and expenditure) for the year to date;
  - iii the balances held at the end of the quarter being reported and which includes a comparison with the budget for the financial year and highlights any actual or potential overspends.
- d As soon as possible after the financial year end at 31 March, the Responsible Financial Officer shall provide:

- i each councillor with a statement summarising the Council's receipts and payments (or income and expenditure) for the last quarter and the year to date for information; and
- ii to the Council the accounting statements for the year in the form of Section 2 of the annual governance and accountability return, as required by proper practices, for consideration and approval.
- e The year-end accounting statements shall be prepared in accordance with proper practices and apply the form of accounts determined by the Council (receipts and payments, or income and expenditure) for the year to 31 March. A completed draft annual governance and accountability return shall be presented to all councillors at least 14 days prior to anticipated approval by the Council. The annual governance and accountability which is subject to external audit, including the annual governance statement, shall be presented to the Council for consideration and formal approval before 31st August.

#### 18. FINANCIAL CONTROLS AND PROCUREMENT

- a. The Council shall consider and approve financial regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following:
  - i the keeping of accounting records and systems of internal controls;
  - ii the assessment and management of financial risks faced by the Council;
  - iii the work of the independent internal auditor in accordance with proper practices and the receipt of regular reports from the internal auditor, which shall be required at least annually;
  - iv the inspection and copying by councillors and local electors of the Council's accounts and/or orders of payments; and
  - v whether contracts with an estimated value below **£25,000** due to special circumstances are exempt from a tendering process or procurement exercise.
- b. Financial regulations shall be reviewed regularly and at least annually for fitness of purpose.
- c. A public contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £25,000 but less than the relevant thresholds in standing order 18(f) is subject to Regulations 109-114 of the Public Contracts Regulations 2015 which include a requirement on the Council to advertise the contract opportunity on the Contracts Finder website regardless of what other means it uses to advertise the opportunity unless it proposes to use an existing list of approved suppliers (framework agreement).
- d. Subject to additional requirements in the financial regulations of the Council, the tender process for contracts for the supply of goods, materials, services or the execution of works shall include, as a minimum, the following steps:
  - i a specification for the goods, materials, services or the execution of works shall be drawn up;
  - an invitation to tender shall be drawn up to confirm (i) the Council's specification (ii) the time, date and address for the submission of tenders (iii) the date of the Council's written response to the tender and (iv) the prohibition

on prospective contractors contacting councillors or staff to encourage or support their tender outside the prescribed process;

- iii the invitation to tender shall be advertised in a local newspaper and in any other manner that is appropriate;
- iv tenders are to be submitted in writing in a sealed marked envelope addressed to the Proper Officer;
- v tenders shall be opened by the Proper Officer in the presence of at least one councillor after the deadline for submission of tenders has passed;
- vi tenders are to be reported to and considered by the appropriate meeting of the Council or a committee or sub-committee with delegated responsibility.
- e. Neither the Council, nor a committee or a sub-committee with delegated responsibility for considering tenders, is bound to accept the lowest value tender.
- f. Where the value of a contract is likely to exceed the threshold specified by the Office of Government Commerce from time to time, the Council must consider whether the Public Contracts Regulations 2015 or the Utilities Contracts Regulations 2016 apply to the contract and, if either of those Regulations apply, the Council must comply with procurement rules. NALC's procurement guidance contains further details.

#### 19. HANDLING STAFF MATTERS

- a. A matter personal to a member of staff that is being considered by a meeting of staffing sub-committee is subject to standing order 11.
- b. Subject to the Council's policy regarding absences from work, the Council's most senior member of staff shall notify the chair of Staffing Sub-Committee or, if that individual is not available, the vice-chair (if there is one) of the Staffing Sub-Committee of absence occasioned by illness or other reason and that person shall report such absence to the Staffing Sub-Committee at its next meeting.
- c. The chair of Staffing Sub-committee or in the chair's absence, the vice- chair shall upon a resolution conduct a review of the performance and annual appraisal of the work of Town Clerk. The reviews and appraisal shall be reported in writing and are subject to approval by resolution of the Staffing Sub-committee.
- d. Subject to the Council's policy regarding the handling of grievance matters, the Council's most senior member of staff (or other members of staff) shall contact the chair of the Staffing Sub-committee or in the chair's absence, the vice-

chair in respect of an informal or formal grievance matter, and this matter shall be reported back and progressed by resolution of the Staffing Sub-committee.

- e. Subject to the Council's policy regarding the handling of grievance matters, if an informal or formal grievance matter raised by Town Clerk relates to the chair or vicechair of the Staffing Sub-committee this shall be communicated to another member of the Staffing Sub-committee which shall be reported back and progressed by resolution of the Staffing Sub-committee.
- f. Any persons responsible for all or part of the management of staff shall treat as confidential the written records of all meetings relating to their performance, capabilities, grievance or disciplinary matters.
- g. In accordance with standing order 11(a), persons with line management responsibilities shall have access to staff records referred to in standing order 19(f).

#### 20. RESPONSIBILITIES TO PROVIDE INFORMATION

See also standing order 21.

- a In accordance with freedom of information legislation, the Council shall publish information in accordance with its publication scheme and respond to requests for information held by the Council.
- b The Council, shall publish information in accordance with the requirements of the Local Government (Transparency Requirements) (England) Regulations 2015.

#### 21. RESPONSIBILITIES UNDER DATA PROTECTION LEGISLATION

(Below is not an exclusive list). See also standing order 11.

- a The Council may appoint a Data Protection Officer.
- b The Council shall have policies and procedures in place to respond to an individual exercising statutory rights concerning that individual's personal data.
- c The Council shall have a written policy in place for responding to and managing a personal data breach.
- d The Council shall keep a record of all personal data breaches comprising the facts relating to the personal data breach, its effects and the remedial action taken.
- e The Council shall ensure that information communicated in its privacy notice(s) is in an easily accessible and available form and kept up to date.
- f The Council shall maintain a written record of its processing activities.

#### 22. RELATIONS WITH THE PRESS/MEDIA

a Requests from the press or other media for an oral or written comment or statement from the Council, its councillors or staff shall be handled in accordance with the Council's policy in respect of dealing with the press and/or other media.

#### 23. EXECUTION AND SEALING OF LEGAL DEEDS

See also standing orders 15(b)(xii) and (xvii).

- a A legal deed shall not be executed on behalf of the Council unless authorised by a resolution.
- b Subject to standing order 23(a), the Council's common seal shall alone be used for sealing a deed required by law. It shall be applied by the Proper Officer in the presence of two councillors who shall sign the deed as witnesses.

#### 24. COMMUNICATING WITH DISTRICT AND COUNTY COUNCILLORS

- a An invitation to attend a meeting of the Council shall be sent, together with the agenda, to the ward councillors of the District and County Council representing the area of the Council.
- b Unless the Council determines otherwise, a copy of each letter sent to the District and County Council shall be sent to the ward councillors representing the area of the Council.

#### 25. RESTRICTIONS ON COUNCILLOR ACTIVITIES

- a. Unless duly authorised no councillor shall:
  - i inspect any land and/or premises which the Council has a right or duty to inspect; or
  - ii issue orders, instructions or directions.

#### 26. STANDING ORDERS GENERALLY

- a All or part of a standing order, except one that incorporates mandatory statutory or legal requirements, may be suspended by resolution in relation to the consideration of an item on the agenda for a meeting.
- b A motion to add to or vary or revoke one or more of the Council's standing orders, except one that incorporates mandatory statutory or legal requirements, shall be proposed by a special motion, the written notice by at least two councillors to be given to the Proper Officer in accordance with standing order 9.
- c The Proper Officer shall provide a copy of the Council's standing orders to a councillor as soon as possible.
- d The decision of the chair of a meeting as to the application of standing orders at the meeting shall be final.



# Chipping Norton Town Council

# SCHEME OF DELEGATION

Adopted: 21 December 2020 Reviewed: Feb 2024 Next Review: May 2025

### CONTENTS

Page (s)
----------

1	Discharge of the Scheme	3
2	Principles of Delegation	3
3	Authority to Act	3
4	Conflicts of Interests	4
5	Council Reserved Powers	4
6	Delegation to Committees - Safeguards	5
7	Delegation to Committees	4-8
	7.1 Committees Generally	4
	7.2 Finance & Resources Committee	5
	7.3 Community Committee	6
	7.3 Strategic Planning Committee	7
8	Delegation to Officers	
	(a) Parish Clerk	8
	(b) Responsible Financial Officer	9

#### 1. DISCHARGE OF THE SCHEME

- 1.1 This Scheme of Delegation forms part of the Council's Financial Regulations and Standing Orders and will be reviewed at least every two years and when there are staffing changes.
- 1.2 Those with delegated responsibility are referred to by job title, e.g. Town Clerk.
- 1.3 One of the purposes of the document is to clearly define the parameters within which Officers of the Council are able to act without reference to Councillors. Where consultation with others is a requirement of the ability to act it is clearly set out with whom that consultation should take place.
- 1.4 Any deviation from this scheme should be reported to Council at the earliest opportunity with an explanation of the circumstances in which the breach occurred.
- 1.5 The other purpose of the document is to capture the various delegated powers throughout the Council, including those delegated by the Council to its committees. This element of the scheme incorporates the Terms of Reference of the committees.

#### 2. PRINCIPLES OF DELEGATION

- 2.1 Section 101 of the Local Government Act 1972 provides:
  - That a Council may delegate its powers (except those incapable of delegation) to a Committee; or an officer.
  - A Committee may delegate its powers to an officer.
  - The delegating body may exercise Powers that have been delegated.
- 2.2 Any delegation to a Committee or the Proper Officer shall be exercised in compliance with the Council's Standing Orders, any other policies or conditions imposed by the Council and with the law.
- 2.3 In an emergency the Proper Officer is empowered to carry out any function of the Council.
- 2.4 Where the Town Clerk is contemplating any action under delegated powers, which is likely to have a significant impact in a particular area, they should consult with the Mayor and/or Chair of the relevant Committee and must ensure that they obtain appropriate legal, financial and other specialist advice before action is taken.

#### 3. AUTHORITY TO ACT

3.1 It will be appropriate for the Town Clerk to refer a matter to the Council where the determination of the matter is likely to be particularly controversial or raises issues of policy which it would be appropriate for councillors to determine; or could, by its scale or complexity expose the Council to major corporate risk.

3.2 The Town Clerk and Committees have the responsibility to act within the Council's approved policies, procedures and framework and within the law in conjunction with this delegated scheme.

#### 4 CONFLICTS OF INTEREST

- 4.1 Under the Local Government Act 1972, section 117 the Town Clerk must make a formal declaration about council contracts where they have a financial interest.
- 4.2 Where the Town Clerk has a conflict of interest in any matter, he/she shall not participate in that matter unless approved by the Council and this is formally recorded in the Council minutes.

#### 5 COUNCIL RESERVED POWERS

- 5.1 The following matters are only to be resolved by the Full Council:
  - Appointment of the Town Clerk/Responsible Financial Officer and other council officers following a recommendation from the Staffing Sub Committee
  - To adopt and change the Standing Orders, Financial Regulations, Scheme of Delegation and other Council policies
  - To approve and adopt all Council policies
  - To approve and adopt the Budget
  - To agree and/or amend the terms of reference for Committees
  - To adopt the schedule of meetings for the ensuing year
  - To determine matters involving expenditure for which budget provision is not made or is exceeded
  - To set the Precept
  - To make byelaws
  - To borrow money
  - To approve annually the statutory annual return
  - To approve eligibility for the General Power of Competence

#### 6 DELEGATION TO COMMITTEES - SAFEGUARDS

6.1 All Committees are appointed by and are responsible to Chipping Norton Town Council. The Committees' duties are defined and agreed by the Full Council, the Council may, at any time without prejudice to executive action taken already, revoke any executive power delegated to a Committee or Officer.

#### 7 DELEGATION TO COMMITTEES

#### 7.1 Committees Generally

The membership of each committee will be agreed by the Full Council.

The Mayor will be a member 'ex officio' of all Committees with the right to vote.

The first item of business at all first committee meetings after the Annual meeting of the Council in May (Mayor Making) will be to elect a Chair for the year. A Vice-Chair may be elected, if thought appropriate, although any elected member can preside in the Chair's absence.

Any Committee may invite guidance from professionals or other qualified people to assist in its deliberations.

Any Committee shall be able to constitute sub-committees and working groups to study any aspect of the Committee's sphere of activity.

The frequency of meetings shall be decided by each Committee.

Additional meetings will be arranged as deemed appropriate by the Chair.

Written minutes will be taken to record all the Committee's decisions and will be adopted at the next Full Council meeting and signed as a true record at the next Committee meeting. The Town Clerk will be responsible for arranging meetings and ensuring that minutes are taken and distributed. The minutes will be available on the Town Council website.

#### 7.2 Finance & Resources Committee

**Quorum:** Three (minimum) or one third of total committee membership whichever is greater Town Councillors.

#### Terms of Reference:

The Finance & Resources Committee will undertake the following functions (and may delegate those functions indicated to the Staffing and Health & Safety Sub Committees):

- 1) Regulate, manage and control the finance and resources of the Council, including: investments; loans; grants; value for money; long term plans and financial strategy
- 2) Monitor the financial performance of the Council's budgets against estimates
- 3) Review the Council's fees and charges annually
- Consider the annual estimates of income and expenditure and recommend to Council the precept to be levied on the West Oxfordshire District Council for approval.
- 5) Ensure adequate systems of financial control are in place to utilise and protect the Council's finances and assets to include insurance of buildings and property and maintenance of an asset register.
- 6) Review and recommend amendments to the Council's Financial Regulations annually
- 7) Ensure that the Council is observing its Financial Regulations
- 8) Appoint an internal auditor
- 9) Receive internal and external audit reports
- 10) Monitor and effect compliance with internal and external audit recommendations and other financial procedures, regulations and statutes.
- 11) Monitor the Council's financial risk assessments and recommend changes where necessary.
- 12) Recommend the annual accounts to the Council for approval
- 13) Keep under review the Council's policies and procedures and recommend amendments or new policies to Council for approval and adoption
- 14) Monitor the effectiveness of the Council's communication with residents and visitors
- 15) Consider grant applications and award grants in accordance with the grants policy and with the available budget
- 16) Keep the Council's grants policy under review and recommend any changes to the Council
- 17) Manage the Council's leases and legal matters, and make any recommendations to Full Council.

18) Authorise items of expenditure which are provided for within the Approved: 21 December 2020

approved budget for the Committee Consider the carbon footprint and biodiversity impact of any decision, as stipulated in the Climate Emergency Declaration

#### Functions which may be delegated to the Staffing Sub Committee:

- 19) Recruitment of Town Clerk/ Responsible Financial Officer and other staff as required
- 20) Recruitment and selection procedures
- 21) Annual appraisal and development of the Town Clerk/RFO
- 22) Review of staff contracts, job descriptions, and employment policies (specifically to include grievance and discipline policies) every two years
- 23) Review of staff and office accommodation requirements
- 24) Management of rights relating to leave, time off and illness
- 25) Ensure that the Clerk has everything required for managing other staff
- 26) Keep up to date with developments in employment law
- 27) The Staffing Sub-Committee will serve as the disciplinary or grievance panel
- 28) Agree the members to sit on an appeals panel to hear appeals against a decision on a grievance (noting that an appeals panel may be composed of individuals who are not Town Councillors)

#### 7.3 Community Committee

**Quorum:** Three (minimum) or one third of total committee membership whichever is greater Town Councillors.

#### Terms of Reference:

The Community Committee will undertake the following functions:

- 1) Develop and support the Council's work with families and young people
- 2) Advance the Council's ambitions regarding the provision of a Youth Worker (agreeing contract terms as appropriate and monitoring any contract)
- 3) Develop and support a Town's Youth Council for the town.
- Actively promote greener and healthier lifestyles and consider the carbon footprint and biodiversity impact of any decision, as stipulated in the Climate Emergency Declaration.
- 5) Manage the Town Hall and the recreation areas.
- 6) Manage the Chippy Phonebox
- 7) Manage the flagpole and flag flying calendar.
- 8) Ensure that the Town Council these facilities are kept in good repair
- 9) Ensure that risk assessments and safety inspections are undertaken regularly.
- 10) Review annually fees and charges for the Town Hall and make recommendations to the Finance & Resources Committee
- 11) Keep the provision of community facilities (regardless of ownership) under review and identify where additional provision would be of benefit to the community
- 12) Develop strategies for the provision of new community facilities and make

recommendations as appropriate to the Council

- 13) Develop and support partnerships with the voluntary sector
- 14) Develop and support community festivals and events
- 15) Develop projects as appropriate and make recommendations to the Council
- 16) Explore sources of alternative/external funding to support community projects and partnerships
- 17) Authorise items of expenditure which are provided for within the approved budget for the Committee.
- 18) Develop and keep under review a community engagement strategy (currently with F&R)

#### 7.4 Strategic Planning Committee

**Quorum:** Three (minimum) or one third of total committee membership whichever is greater Town Councillors.

#### Terms of Reference:

The Strategic Planning Committee will undertake the following functions (and may delegate those functions indicated to the Planning and Traffic Advisory Sub Committees):

- 1) Promote the economic development of Chipping Norton
- 2) Manage the Council's assets in the public realm (street furniture etc) ensuring that all such assets remain in good repair
- 3) Keep the appearance of the public realm (and particularly the town centre) under review (regardless of ownership) and identify where additional (or less) street furniture/signage etc would be of benefit to the town
- 4) Develop strategies for the improvement of the public realm and make recommendations as appropriate to the Council
- 5) Keep the Chipping Norton Neighbourhood Plan under review
- 6) Develop projects which further the East Chipping Norton Vision Statement and make recommendations to the Council
- 7) Review possible green infrastructure projects, develop partnerships to deliver such projects and make recommendations to the Council
- 8) Authorise items of expenditure which are provided for within the approved budget for the Committee
- 9) Exercise the Council's functions as a burial authority, delegating to officers as appropriate
- 10) Ensure that the cemetery and associated buildings, walls and fences are kept in good repair and that risk assessments and safety inspections are undertaken regularly.
- 11) Review Cemetery fees and charges annually and make recommendations to the Finance & Resources Committee
- 12) Manage Pool Meadow
- 13) Consider the carbon footprint and biodiversity impact of any decision, as stipulated in the Climate Emergency Declaration

#### Functions which may be delegated to the Planning Sub Committee:

- 14) Consider and make observations on planning applications within the Council area and subject to consultation by the relevant planning authority
- 15) Monitor planning decisions made by the planning authority
- 16) Make representations on planning enforcement matters
- 17) Make representations, as appropriate, on planning appeals

## Functions which may be delegated to the Traffic Advisory Sub Committee:

- The Committee shall consist of at least 6 Town Councillors, and members from West Oxfordshire District Council and Oxfordshire County Council, including Traffic engineers, Thames Valley Police and the CN Community Resilience Group. Other organisations may be invited to attend in an advisory capacity.
- 2. The Quorum shall be at least 3 CN Town Councillors
- 3. A Chair shall be elected at the first meeting of the new municipal year
- 4. The Committee is an advisory committee reporting to the full Town Council and to the Community. Any advice will be reported to the full CNTC & Community for consideration.
- 5. The committee has no budget responsibility or delegated powers apart from those set out in paragraph 6 below.
- 6. On matters that require further research, for example a more detailed report or seeking further clarification from a third party, the Committee shall have delegated power to act.
- 7. The scope of the Committee will include traffic related matters-
  - HGVs
  - Road safety
  - Speed data
  - 20mph limit & other traffic limits
  - Traffic and Traffic flow
  - Travel choices
  - School Travel
  - Air Quality and Pollution
  - Drain Covers
  - Line Painting
  - Parking
  - Repairs to Pavements and Roads
  - Street lighting

This list is not exhaustive.

The Committee shall meet four times a year via Teams to ensure that the meetings are as accessible as possible for the officers and stakeholders who are invited.

#### 8 DELEGATION TO OFFICERS

#### (a) Town Clerk

- 1. The Town Clerk is designated and authorised to act as the Proper Officer for the purposes of all relevant sections of the Local Government Act 1972 and any other stature requiring the designation of a proper officer.
- 2. In the case of an emergency, the Clerk shall have the power to take reasonable steps to secure the Council's assets or position, following

consultation with the Mayor (if practicable in the circumstances).

- 3. The Clerk will have the authority to dispose of the Councils assets (excluding land and building assets) subject to the estimated value of any one tangible; moveable item does not exceed £500. The Clerk is responsible for ensuring any disposal details including the disposal values are recorded in the assets register.
- 4. Power to authorise relevant training courses provided the expense can be met from approved budgets having taken into account the training needs of the employees.
- 5. The Clerk is the manager for all staff employed by the Council and is given delegated powers to manage the council staff in accordance with the Council's policies, procedures and budget
- 6. The authority to sanction and authorise payment of overtime so long as the costs can be contained within the parameters of the approved budget. The Clerk shall have the authority to engage casual workers subject to budget and the Clerk shall consult with the Staffing Sub-Committee members when such work is to be sanctioned.
- 7. Power to act immediately on all Health and Safety or emergency issues without waiting for endorsement by the full Council
- 8. As Proper Officer, to sign all documents on behalf of the Council including the Summons to Elected Members to attend Council Meetings in accordance with paragraph 4 and Schedule 12 of the Local Government Act, 1972
- 9. To sign and publish the annual public notice that the Audit of Accounts is to take place and has taken place.
- 10. To receive members' acceptance of declarations of interest and their appointment as a Councillor.
- 11. Power to release press statements on any activities of the Council subject to prior consultation with the Chair
- 12. Power to act on own initiative to implement the Councils policies and objectives.
- 13. Power to take appropriate steps to ensure the Council does not exceed its powers.
- 14. Power to manage all the Council's facilities and resources in accordance with the Council's policies.
- 15. In liaison and after conferring with the Mayor, to make such Civic arrangements as are necessary.
- 16. The Proper Officer shall have authority to issue written authorisation to individual officers to act as the Council's authorised officers in the performance of their statutory or other duties.
- 17. The Proper Officer shall be responsible for signing all the Council's Official Notices as set out in the Standing Orders.

18. The Clerk and The Responsible Finance Officer may incur expenditure on revenue items on behalf of the Council up to the amounts included in the approved budget.

#### (b) Responsible Financial Officer

- 1. The Responsible Financial Officer will be responsible for all financial records of the Council and the careful administration of its finances and accounting procedures in accordance with the Accounts and Audit Regulations in force at any given time and with the policies and procedures set by the Council and within the law.
- 2. The Responsible Financial Officer will have the power to release any financial related report or document to the Council in discharge of the Responsible Financial Officer responsibilities.
- 3. The Responsible Financial Officer shall ensure the approved precept request is issued to the billing authority.



### CHIPPING NORTON TOWN COUNCIL FINANCIAL REGULATIONS 2025-26

#### Contents

1.	General4
2.	Risk management and internal control5
3.	Accounts and audit6
4.	Budget and precept7
5.	Procurement
6.	Banking and payments
7.	Electronic payments
8.	Cheque payments12
9.	Payment cards
10.	Petty Cash13
11.	Payment of salaries and allowances13
12.	Loans and investments14
13.	Income14
14.	Payments under contracts for building or other construction works15
15.	Stores and equipment15
16.	Assets, properties and estates15
17.	Insurance16
18.	[Charities]16
19.	Suspension and revision of Financial Regulations16
Арр	endix 1 - Tender process

These Financial Regulations were adopted by the council at its meeting held on 12<sup>th</sup> May 2025.



#### 1. General

- 1.1. These Financial Regulations govern the financial management of the council and may only be amended or varied by resolution of the council. They are one of the council's governing documents and shall be observed in conjunction with the council's Standing Orders.
- 1.2. Councillors are expected to follow these regulations and not to entice employees to breach them. Failure to follow these regulations brings the office of councillor into disrepute.
- 1.3. Wilful breach of these regulations by an employee may result in disciplinary proceedings.
- 1.4. In these Financial Regulations:
  - 'Accounts and Audit Regulations' means the regulations issued under Sections 32, 43(2) and 46 of the Local Audit and Accountability Act 2014, or any superseding legislation, and then in force, unless otherwise specified.
  - "Approve" refers to an online action, allowing an electronic transaction to take place.
  - "Authorise" refers to a decision by the council, or a committee or an officer, to allow something to happen.
  - 'Proper practices' means those set out in *The Practitioners' Guide*
  - Practitioners' Guide refers to the guide issued by the Joint Panel on Accountability and Governance (JPAG) and published by NALC in England or Governance and Accountability for Local Councils in Wales – A Practitioners Guide jointly published by One Voice Wales and the Society of Local Council Clerks in Wales.
  - 'Must' and **bold text** refer to a statutory obligation the council cannot change.
  - 'Shall' refers to a non-statutory instruction by the council to its members and staff.
- 1.5. The Responsible Financial Officer (RFO) holds a statutory office, appointed by the council. The RFO;
  - acts under the policy direction of the council;
  - administers the council's financial affairs in accordance with all Acts, Regulations and proper practices;
  - determines on behalf of the council its accounting records and control systems;
  - ensures the accounting control systems are observed;
  - ensures the accounting records are kept up to date;
  - seeks economy, efficiency and effectiveness in the use of council resources; and
  - produces financial management information as required by the council.
- 1.6. The council must not delegate any decision regarding:
  - setting the final budget or the precept (council tax requirement);



- the outcome of a review of the effectiveness of its internal controls
- approving accounting statements;
- approving an annual governance statement;
- borrowing;
- declaring eligibility for the General Power of Competence; and
- addressing recommendations from the internal or external auditors
- 1.7. In addition, the council shall:
  - determine and regularly review the bank mandate for all council bank accounts;
  - authorise any grant or single commitment in excess of £5,000;

#### 2. Risk management and internal control

- 2.1. The council must ensure that it has a sound system of internal control, which delivers effective financial, operational and risk management.
- 2.2. The Clerk with the RFO shall prepare, for approval by the council, a risk management policy covering all activities of the council. This policy and consequential risk management arrangements shall be reviewed by the council at least annually.
- 2.3. When considering any new activity, the Clerk with the RFO shall prepare a draft risk assessment including risk management proposals for consideration by the council.
- 2.4. At least once a year, the council must review the effectiveness of its system of internal control, before approving the Annual Governance Statement.
- 2.5. The accounting control systems determined by the RFO must include measures to:
  - ensure that risk is appropriately managed;
  - ensure the prompt, accurate recording of financial transactions;
  - prevent and detect inaccuracy or fraud; and
  - allow the reconstitution of any lost records;
  - identify the duties of officers dealing with transactions and
  - ensure division of responsibilities.
- 2.6. At least once in each quarter, and at each financial year end, a member other than the Chair shall be appointed to verify bank reconciliations (for all accounts) produced by the RFO. The member shall sign and date the reconciliations and the original bank statements (or similar document) as evidence of this. This activity, including any exceptions, shall be reported to and noted by the council Finance & Resources Committee.
- 2.7. Regular back-up copies shall be made of the records on any council computer and stored either online or in a separate location from the computer. The council shall



put measures in place to ensure that the ability to access any council computer is not lost if an employee leaves or is incapacitated for any reason.

#### 3. Accounts and audit

- 3.1. All accounting procedures and financial records of the council shall be determined by the RFO in accordance with the Accounts and Audit Regulations.
- 3.2. The accounting records determined by the RFO must be sufficient to explain the council's transactions and to disclose its financial position with reasonably accuracy at any time. In particular, they must contain:
  - day-to-day entries of all sums of money received and expended by the council and the matters to which they relate;
  - a record of the assets and liabilities of the council;
- 3.3. The accounting records shall be designed to facilitate the efficient preparation of the accounting statements in the Annual Governance and Accountability Return.
- 3.4. The RFO shall complete and certify the annual Accounting Statements of the council contained in the Annual Governance and Accountability Return in accordance with proper practices, as soon as practicable after the end of the financial year. Having certified the Accounting Statements, the RFO shall submit them (with any related documents) to the council, within the timescales required by the Accounts and Audit Regulations.
- 3.5. The council must ensure that there is an adequate and effective system of internal audit of its accounting records and internal control system in accordance with proper practices.
- 3.6. Any officer or member of the council must make available such documents and records as the internal or external auditor consider necessary for the purpose of the audit and shall, as directed by the council, supply the RFO, internal auditor, or external auditor with such information and explanation as the council considers necessary.
- 3.7. The internal auditor shall be appointed by the council and shall carry out their work to evaluate the effectiveness of the council's risk management, control and governance processes in accordance with proper practices specified in the Practitioners' Guide.
- 3.8. The council shall ensure that the internal auditor:
  - is competent and independent of the financial operations of the council;
  - reports to council in writing, or in person, on a regular basis with a minimum of one written report during each financial year;
  - can demonstrate competence, objectivity and independence, free from any actual or perceived conflicts of interest, including those arising from family relationships; and
  - has no involvement in the management or control of the council



- 3.9. Internal or external auditors may not under any circumstances:
  - perform any operational duties for the council;
  - initiate or approve accounting transactions;
  - provide financial, legal or other advice including in relation to any future transactions; or
  - direct the activities of any council employee, except to the extent that such employees have been appropriately assigned to assist the internal auditor.
- 3.10. For the avoidance of doubt, in relation to internal audit the terms 'independent' and 'independence' shall have the same meaning as described in The Practitioners Guide.
- 3.11. The RFO shall make arrangements for the exercise of electors' rights in relation to the accounts, including the opportunity to inspect the accounts, books, and vouchers and display or publish any notices and documents required by the Local Audit and Accountability Act 2014, or any superseding legislation, and the Accounts and Audit Regulations.
- 3.12. The RFO shall, without undue delay, bring to the attention of all councillors any correspondence or report from internal or external auditors.

#### 4. Budget and precept

- 4.1. Before setting a precept, the council must calculate its council tax requirement for each financial year by preparing and approving a budget, in accordance with The Local Government Finance Act 1992 or succeeding legislation.
- 4.2. Budgets for salaries and wages, including employer contributions shall be reviewed by the Finance & Resources Committee at least annually in November for the following financial year and the final version shall be evidenced by a hard copy schedule signed by the Clerk and the Chair of the Finance & Resources Committee.
- 4.3. No later than December each year, the RFO shall prepare a draft budget with detailed estimates of all receipts and payments/income and expenditure for the following financial year, taking account of the lifespan of assets and cost implications of repair or replacement.
- 4.4. Unspent budgets for completed projects shall not be carried forward to a subsequent year. Unspent funds for partially completed projects may only be carried forward (by placing them in an earmarked reserve) with the formal approval of the full council.
- 4.5. Each committee (if any) shall review its draft budget and submit any proposed amendments to the council not later than the end of November each year.
- 4.6. The draft budget forecast, including any recommendations for the use or accumulation of reserves, shall be considered by the Finance & Resources Committee and a recommendation made to the council.



- 4.7. Having considered the proposed budget and forecast, the council shall determine its requirement by setting a budget. The council shall set a precept for this amount no later than the end of January for the ensuing financial year.
- 4.8. Any member with council tax unpaid for more than two months is prohibited from voting on the budget or precept by Section 106 of the Local Government Finance Act 1992 and must disclose at the start of the meeting that Section 106 applies to them.
- 4.9. The RFO shall **issue the precept to the billing authority no later than the end of February** and supply each member with a copy of the agreed annual budget.
- 4.10. The agreed budget provides a basis for monitoring progress during the year by comparing actual spending and income against what was planned.
- 4.11. Any addition to, or withdrawal from, any earmarked reserve shall be agreed by the council or relevant committee.

#### 5. Procurement

- 5.1. **Members and officers are responsible for obtaining value for money at all times.** Any officer procuring goods, services or works should ensure, as far as practicable, that the best available terms are obtained, usually by obtaining prices from several suppliers.
- 5.2. The RFO should verify the lawful nature of any proposed purchase before it is made and in the case of new or infrequent purchases, should ensure that the legal power being used is reported to the meeting at which the order is authorised and also recorded in the minutes.
- 5.3. Every contract shall comply with the council's Standing Orders and these Financial Regulations and no exceptions shall be made, except in an emergency.
- 5.4. For a contract for the supply of goods, services or works where the estimated value will exceed the thresholds set by Parliament, the full requirements of The Procurement Act 2023 and The Procurement Regulations 2024 or any superseding legislation ("the Legislation"), must be followed in respect of the tendering, award and notification of that contract.
- 5.5. Where the estimated value is below the Government threshold, the council shall (with the exception of items listed in paragraph 5.12) obtain prices as follows:
- 5.6. For contracts estimated to exceed £25,000 including VAT, the Clerk shall advertise an open invitation for tenders in compliance with any relevant provisions of the Legislation. Tenders shall be invited in accordance with Appendix 1.
- 5.7. For contracts estimated to be over £30,000 including VAT, the council must comply with any requirements of the Legislation regarding the publication of invitations and notices.
- 5.8. For contracts greater than £5,000 excluding VAT the Clerk or RFO shall seek at least 3 fixed-price quotes;
- 5.9. where the value is between £500 and £5,000 excluding VAT, the Clerk or RFO shall try to obtain 3 estimates.



5.10. For smaller purchases, the clerk shall seek to achieve value for money.

#### 5.11. Contracts must not be split to avoid compliance with these rules.

- 5.12. The requirement to obtain competitive prices in these regulations need not apply to contracts that relate to items (i) to (iv) below:
  - i. specialist services, such as legal professionals acting in disputes;
  - ii. repairs to, or parts for, existing machinery or equipment;
  - iii. works, goods or services that constitute an extension of an existing contract;
  - iv. goods or services that are only available from one supplier or are sold at a fixed price.
- 5.13. When applications are made to waive this financial regulation to enable a price to be negotiated without competition, the reason should be set out in a recommendation to the council or relevant committee. Avoidance of competition is not a valid reason.
- 5.14. The council shall not be obliged to accept the lowest or any tender, quote or estimate.
- 5.15. Individual purchases within an agreed budget for that type of expenditure may be authorised by:
  - the Clerk, under delegated authority, for any items below £500 excluding VAT.
  - the Clerk, in consultation with the Chair of the Council or Chair of the appropriate committee, for any items below £2,000 excluding VAT.
  - a duly delegated committee of the council for all items of expenditure within their delegated budgets for items under £5,000 excluding VAT
  - in respect of grants, a duly authorised committee within any limits set by council and in accordance with any policy statement agreed by the council.
  - the council for all items over £5,000;

Such authorisation must be supported by a minute (in the case of council or committee decisions) or other auditable evidence trail.

- 5.16. No individual member, or informal group of members may issue an official order unless instructed to do so in advance by a resolution of the council or make any contract on behalf of the council.
- 5.17. No expenditure may be authorised that will exceed the budget for that type of expenditure other than by resolution of the council or a duly delegated committee acting within its Terms of Reference except in an emergency.
- 5.18. In cases of serious risk to the delivery of council services or to public safety on council premises, the clerk may authorise expenditure of up to £2,000 excluding VAT on repair, replacement or other work that in their judgement is necessary, whether or not there is any budget for such expenditure. The Clerk shall report such action to the Chair as soon as possible and to the relevant committee as soon as practicable thereafter.



- 5.19. No expenditure shall be authorised, no contract entered into or tender accepted in relation to any major project, unless the council is satisfied that the necessary funds are available and that where a loan is required, Government borrowing approval has been obtained first.
- 5.20. An official order or letter shall be issued for all work, goods and services above £250 excluding VAT unless a formal contract is to be prepared or an official order would be inappropriate. Copies of orders shall be retained, along with evidence of receipt of goods.
- 5.21. Any ordering system can be misused and access to them shall be controlled by the RFO.

#### 6. Banking and payments

- 6.1. The council's banking arrangements, including the bank mandate, shall be made by the RFO and authorised by the council; banking arrangements shall not be delegated to a committee. The council has resolved to bank with Unity Trust Bank. The arrangements shall be reviewed annually for security and efficiency.
- 6.2. The council must have safe and efficient arrangements for making payments, to safeguard against the possibility of fraud or error. Wherever possible, more than one person should be involved in any payment, for example by dual online authorisation or dual cheque signing. Even where a purchase has been authorised, the payment must also be authorised and only authorised payments shall be approved or signed to allow the funds to leave the council's bank.
- 6.3. All invoices for payment should be examined for arithmetical accuracy, analysed to the appropriate expenditure heading and verified to confirm that the work, goods or services were received, checked and represent expenditure previously authorised by the council before being certified by the RFO. Where the certification of invoices is done as a batch, this shall include a statement by the RFO that all invoices listed have been 'examined, verified and certified' by the RFO.
- 6.4. Personal payments (including salaries, wages, expenses and any payment made in relation to the termination of employment) may be summarised to avoid disclosing any personal information.
- 6.5. All payments shall be made by online banking/cheque, in accordance with a resolution of the council or a delegated decision by an officer, unless the council resolves to use a different payment method.
- 6.6. For each financial year the RFO may draw up a schedule of regular payments due in relation to a continuing contract or obligation (such as Salaries, PAYE, National Insurance, pension contributions, rent, rates, regular maintenance contracts and similar items), which the council or a duly delegated committee may authorise in advance for the year.
- 6.7. A copy of this schedule of regular payments shall be signed by two members on each and every occasion when payment is made to reduce the risk of duplicate payments.



- 6.8. A list of such payments shall be reported to the next appropriate meeting of the council or Finance & Resources Committee for information only.
- 6.9. The Clerk and RFO shall have delegated authority to authorise payments in the following circumstances:
  - i. any payments of up to £500 excluding VAT, within an agreed budget.
  - ii. payments of up to £2,000 excluding VAT in cases of serious risk to the delivery of council services or to public safety on council premises.
  - iii. any payment necessary to avoid a charge under the Late Payment of Commercial Debts (Interest) Act 1998 or to comply with contractual terms, where the due date for payment is before the next scheduled meeting of the council relevant committee, where the Clerk and RFO certify that there is no dispute or other reason to delay payment, provided that a list of such payments shall be submitted to the next appropriate meeting of council or Finance & Resources Committee.
  - iv. Fund transfers within the councils banking arrangements up to the sum of £10,000, provided that a list of such payments shall be submitted to the next appropriate meeting of council or Finance & Resources.
- 6.10. The RFO shall present a schedule of payments requiring authorisation, forming part of the agenda for the meeting, together with the relevant invoices, to the council or Finance & Resources Committee. The council or committee shall review the schedule for compliance and, having satisfied itself, shall authorise payment by resolution. The authorised schedule shall be initialled immediately below the last item by the person chairing the meeting. A detailed list of all payments shall be disclosed within or as an attachment to the minutes of that meeting.

#### 7. Electronic payments

- 7.1. Where internet banking arrangements are made with any bank, the RFO shall be appointed as the Service Administrator. The bank mandate agreed by the council shall identify a number of councillors who will be authorised to approve transactions on those accounts and a minimum of two people will be involved in any online approval process. The Clerk may be an authorised signatory, but no signatory should be involved in approving any payment to themselves.
- 7.2. All authorised signatories shall have access to view the council's bank accounts online.
- 7.3. No employee or councillor shall disclose any PIN or password, relevant to the council or its banking, to anyone not authorised in writing by the council or a duly delegated committee.
- 7.4. The Service Administrator shall set up all items due for payment online. A list of payments for approval, together with copies of the relevant invoices, shall be sent to two authorised signatories.
- 7.5. In the prolonged absence of the Service Administrator an authorised signatory shall set up any payments due before the return of the Service Administrator.



- 7.6. Two councillors who are authorised signatories shall check the payment details against the invoices before approving each payment using the online banking system.
- 7.7. Evidence shall be retained showing which members approved the payment online.
- 7.8. A full list of all payments made in a month shall be provided to the next council meeting.
- 7.9. With the approval of the council in each case, regular payments (such as gas, electricity, telephone, broadband, water, National Non-Domestic Rates, refuse collection, pension contributions and HMRC payments) may be made by variable direct debit, provided that the instructions are signed/approved online by two authorised members. The approval of the use of each variable direct debit shall be reviewed by the council at least every two years.
- 7.10. Payment may be made by BACS or CHAPS by resolution of the council provided that each payment is approved online by two authorised bank signatories, evidence is retained and any payments are reported to the council at the next meeting. The approval of the use of BACS or CHAPS shall be renewed by resolution of the council at least every two years.
- 7.11. If thought appropriate by the council, regular payments of fixed sums may be made by banker's standing order, provided that the instructions are signed or approved online by two members, evidence of this is retained and any payments are reported to council when made. The approval of the use of a banker's standing order shall be reviewed by the council at least every two years.
- 7.12. Account details for suppliers may only be changed upon written notification by the supplier verified the Clerk and the RFO. This is a potential area for fraud and the individuals involved should ensure that any change is genuine. Data held should be checked with suppliers every two years.
- 7.13. Members and officers shall ensure that any computer used for the council's financial business has adequate security, with anti-virus, anti-spyware and firewall software installed and regularly updated.
- 7.14. Remembered password facilities other than secure password stores requiring separate identity verification should not be used on any computer used for council banking.

#### 8. Cheque payments

- 8.1. Cheques or orders for payment in accordance in accordance with a resolution or delegated decision shall be signed by two members.
- 8.2. A signatory having a family or business relationship with the beneficiary of a payment shall not, under normal circumstances, be a signatory to that payment.
- 8.3. To indicate agreement of the details on the cheque with the counterfoil and the invoice or similar documentation, the signatories shall also initial the cheque counterfoil and invoice.



8.4. Any signatures obtained away from council meetings shall be reported to the council or Finance & Resources Committee at the next convenient meeting.

#### 9. Payment cards

- 9.1. Any Debit Card issued for use will be specifically restricted to the Clerk and the RFO and will also be restricted to a single transaction maximum value of £500 unless authorised by council or finance committee in writing before any order is placed.
- 9.2. A pre-paid debit card may be issued to employees with varying limits. These limits will be set by the council. Transactions and purchases made will be reported to the council or Finance & Resources Committee and authority for topping-up shall be at the discretion of the council or Finance & Resources Committee.
- 9.3. Any corporate credit card or trade card account opened by the council will be specifically restricted to use by the Clerk and RFO and any balance shall be paid in full each month.
- 9.4. Personal credit or debit cards of members or staff shall not be used except for expenses of up to £250 including VAT, incurred in accordance with council policy.

#### 10. Petty Cash

- 10.1. The RFO shall maintain a petty cash float of £250 and may provide petty cash to officers for the purpose of defraying operational and other expenses.
  - a) Vouchers for payments made from petty cash shall be kept, along with receipts to substantiate every payment.
  - b) Cash income received must not be paid into the petty cash float but must be separately banked, as provided elsewhere in these regulations.
  - c) Payments to maintain the petty cash float shall be shown separately on any schedule of payments presented for approval.

#### 11. Payment of salaries and allowances

- 11.1.As an employer, the council must make arrangements to comply with the statutory requirements of PAYE legislation.
- 11.2. Councillors allowances (where paid) are also liable to deduction of tax under PAYE rules and must be taxed correctly before payment.
- 11.3. Salary rates shall be agreed by the council, or a duly delegated committee. No changes shall be made to any employee's gross pay, emoluments, or terms and conditions of employment without the prior consent of the council or relevant committee.
- 11.4. Payment of salaries shall be made, after deduction of tax, national insurance, pension contributions and any similar statutory or discretionary deductions, on the dates stipulated in employment contracts.
- 11.5. Deductions from salary shall be paid to the relevant bodies within the required timescales, provided that each payment is reported, as set out in these regulations above.
- 11.6. Each payment to employees of net salary and to the appropriate creditor of the statutory and discretionary deductions shall be recorded in a payroll control account



or other separate confidential record, with the total of such payments each calendar month reported in the cashbook. Payroll reports will be reviewed by the Finance & Resources Committee to ensure that the correct payments have been made.

- 11.7. Any termination payments shall be supported by a report to the council, setting out a clear business case. Termination payments shall only be authorised by the full council.
- 11.8. Before employing interim staff, the council must consider a full business case.

#### 12. Loans and investments

- 12.1. Any application for Government approval to borrow money and subsequent arrangements for a loan must be authorised by the full council and recorded in the minutes. All borrowing shall be in the name of the council, after obtaining any necessary approval.
- 12.2. Any financial arrangement which does not require formal borrowing approval from the Secretary of State (such as Hire Purchase, Leasing of tangible assets or loans to be repaid within the financial year) must be authorised by the full council, following a written report on the value for money of the proposed transaction.
- 12.3. The council shall consider the requirement for an Investment Strategy and Policy in accordance with Statutory Guidance on Local Government Investments, which must be written in accordance with relevant regulations, proper practices and guidance. Any Strategy and Policy shall be reviewed by the council at least annually.
- 12.4. All investment of money under the control of the council shall be in the name of the council.
- 12.5. All investment certificates and other documents relating thereto shall be retained in the custody of the RFO.
- 12.6. Payments in respect of short term or long-term investments, including transfers between bank accounts held in the same bank, shall be made in accordance with these regulations.

#### 13. Income

- 13.1. The collection of all sums due to the council shall be the responsibility of and under the supervision of the RFO.
- 13.2. The council will review all fees and charges for work done, services provided, or goods sold at least annually as part of the budget-setting process, following a report of the Clerk. The RFO shall be responsible for the collection of all amounts due to the council.
- 13.3. Any sums found to be irrecoverable and any bad debts shall be reported to the council by the RFO and shall be written off in the year. The council's approval shall be shown in the accounting records.
- 13.4. All sums received on behalf of the council shall be deposited intact with the council's bankers, with such frequency as the RFO considers necessary. The origin of each receipt shall clearly be recorded on the paying-in slip or other record.



- 13.5. Personal cheques shall not be cashed out of money held on behalf of the council.
- 13.6. The RFO shall ensure that VAT is correctly recorded in the council's accounting software and that any VAT Return required is submitted from the software by the due date.
- 13.7. Where significant sums of cash are regularly received by the council, the RFO shall ensure that more than one person is present when the cash is counted in the first instance, that there is a reconciliation to some form of control record such as ticket issues, and that appropriate care is taken for the security and safety of individuals banking such cash.
- 13.8. Any income that is the property of a charitable trust shall be paid into a charitable bank account. Instructions for the payment of funds due from the charitable trust to the council (to meet expenditure already incurred by the authority) will be given by the Managing Trustees of the charity meeting separately from any council meeting.

#### 14. Payments under contracts for building or other construction works

- 14.1. Where contracts provide for payment by instalments the RFO shall maintain a record of all such payments, which shall be made within the time specified in the contract based on signed certificates from the architect or other consultant engaged to supervise the works.
- 14.2. Any variation of, addition to or omission from a contract must be authorised by the Clerk to the contractor in writing, with the council being informed where the final cost is likely to exceed the contract sum by 5% or more, or likely to exceed the budget available.

#### 15. Stores and equipment

- 15.1. The officer in charge of each section shall be responsible for the care and custody of stores and equipment in that section.
- 15.2. Delivery notes shall be obtained in respect of all goods received into store or otherwise delivered and goods must be checked as to order and quality at the time delivery is made.
- 15.3. The RFO shall be responsible for periodic checks of stocks and stores, at least annually.

#### 16. Assets, properties and estates

- 16.1. The Clerk shall make arrangements for the safe custody of all title deeds and Land Registry Certificates of properties held by the council.
- 16.2. The RFO shall ensure that an appropriate and accurate Register of Assets and Investments is kept up to date, with a record of all properties held by the council, their location, extent, plan, reference, purchase details, nature of the interest, tenancies granted, rents payable and purpose for which held, in accordance with Accounts and Audit Regulations.
- 16.3. The continued existence of tangible assets shown in the Register shall be verified at least annually, possibly in conjunction with a health and safety inspection of assets.



- 16.4. No interest in land shall be purchased or otherwise acquired, sold, leased or otherwise disposed of without the authority of the council, together with any other consents required by law. In each case a written report shall be provided to council in respect of valuation and surveyed condition of the property (including matters such as planning permissions and covenants) together with a proper business case (including an adequate level of consultation with the electorate where required by law).
- 16.5. No tangible moveable property shall be purchased or otherwise acquired, sold, leased or otherwise disposed of, without the authority of the council, together with any other consents required by law, except where the estimated value of any one item does not exceed £500. In each case a written report shall be provided to council with a full business case.

#### 17. Insurance

- 17.1. The RFO shall keep a record of all insurances effected by the council and the property and risks covered, reviewing these annually before the renewal date in conjunction with the council's review of risk management.
- 17.2. The Clerk shall give prompt notification to the RFO of all new risks, properties or vehicles which require to be insured and of any alterations affecting existing insurances.
- 17.3. The RFO shall be notified of any loss, liability, damage or event likely to lead to a claim, and shall report these to [the council] at the next available meeting. The RFO shall negotiate all claims on the council's insurers in consultation with the Clerk.
- 17.4. All appropriate members and employees of the council shall be included in a suitable form of security or fidelity guarantee insurance which shall cover the maximum risk exposure as determined annually by the council, or duly delegated committee.

#### 18. Charities

18.1. Where the council is sole managing trustee of a charitable body the Clerk and RFO shall ensure that separate accounts are kept of the funds held on charitable trusts and separate financial reports made in such form as shall be appropriate, in accordance with Charity Law and legislation, or as determined by the Charity Commission. The Clerk and RFO shall arrange for any audit or independent examination as may be required by Charity Law or any Governing Document.

#### 19. Suspension and revision of Financial Regulations

- 19.1. The council shall review these Financial Regulations annually and following any change of clerk or RFO. The Clerk shall monitor changes in legislation or proper practices and advise the council of any need to amend these Financial Regulations.
- 19.2. The council may, by resolution duly notified prior to the relevant meeting of council, suspend any part of these Financial Regulations, provided that reasons for the suspension are recorded and that an assessment of the risks arising has been presented to all members. Suspension does not disapply any legislation or permit the council to act unlawfully.



19.3. The council may temporarily amend these Financial Regulations by a duly notified resolution, to cope with periods of absence, local government reorganisation, national restrictions or other exceptional circumstances.



#### Appendix 1 - Tender process

- 1) Any invitation to tender shall state the general nature of the intended contract and the Clerk shall obtain the necessary technical assistance to prepare a specification in appropriate cases.
- 2) The invitation shall in addition state that tenders must be addressed to the Clerk in the ordinary course of post, unless an electronic tendering process has been agreed by the council.
- 3) Where a postal process is used, each tendering firm shall be supplied with a specifically marked envelope in which the tender is to be sealed and remain sealed until the prescribed date for opening tenders for that contract. All sealed tenders shall be opened at the same time on the prescribed date by the Clerk in the presence of at least one member of council.
- 4) Where an electronic tendering process is used, the council shall use a specific email address that will be monitored to ensure that nobody accesses any tender before the expiry of the deadline for submission.
- 5) Any invitation to tender issued under this regulation shall be subject to Standing Order 18 and shall refer to the terms of the Bribery Act 2010.
- 6) Where the council, or duly delegated committee, does not accept any tender, quote or estimate, the work is not allocated and the council requires further pricing, no person shall be permitted to submit a later tender, estimate or quote who was present when the original decision-making process was being undertaken.

#### Agenda item 14 - Member Code of Conduct

\_\_\_\_\_

#### 1.0 Introduction

The Council has a duty to promote and maintain high standards of conduct by members and co-opted members of the Council, and formally adopt a code of conduct, in accordance with the *Localism Act 2011*.

#### 2.0 Purpose of the Code of Conduct

The purpose of this Code of Conduct is to assist you, as a Councillor, in modelling the behaviour that is expected of you, to provide a personal check and balance, and to set out the type of conduct that could lead to action being taken against you. It is also to protect you, the public, fellow Councillors, local authority officers and the reputation of local government. It sets out general principles of conduct expected of all Councillors and your specific obligations in relation to standards of conduct. The fundamental aim of the Code is to create and maintain public confidence in the role of the Councillor and in Local Government.

#### 3.0 Definitions

For the purposes of this Code of Conduct, a "Councillor" means a member or co-opted member of the local authority. A "co-opted member" is defined in the *Localism Act 2011 Section 27(4)* as "a person who is not a member of the authority but who

- 3.1 is a member of any committee or sub-committee of the authority, or;
- 3.2 is a member of, and represents the authority on, any joint committee or joint sub- committee of the authority;

<u>and</u> who is entitled to vote on any question that falls to be decided at any meeting of that committee or sub-committee".

#### 4.0 General Principles of Councillor Conduct

Everyone in public office and all who serve the public or deliver public services, including Councillors and local authority officers, should uphold the Seven Principles of Public Life, also known as the Nolan Principles, (see Appendix A).

Building on these principles of selflessness, objectivity, accountability, openness, honesty and integrity and leadership, the following general principles have been developed specifically for the role of Councillor.

In accordance with the public trust placed in Councillors, on all occasions a

- act with integrity and honesty
- act lawfully
- treat all persons fairly and with respect; and
- lead by example and act in a way that secures public confidence in the role of Councillor.
- impartially exercise their responsibilities in the interests of the local community
- not improperly seek to confer an advantage, or disadvantage, on any person
- avoid conflicts of interest
- exercise reasonable care and diligence; and
- ensure that public resources are used prudently in accordance with the local authority's requirements and in the public interest.

These general principles have been incorporated into the obligations of the Code of Conduct as set out below.

#### 5.0 Application of the Code of Conduct

This Code of Conduct applies to you as soon as you sign your declaration of acceptance of the office of Councillor or attend your first meeting as a co-opted member and continues to apply to you until you cease to be a Councillor.

This Code of Conduct applies to you when you are acting in your capacity as a Councillor which may include when:

- you misuse your position as a Councillor
- Your actions would give the impression to a reasonable member of the public with knowledge of all the facts that you are acting as a Councillor;

The Code applies to all forms of communication and interaction, including at face-to-face meetings, at online or telephone meetings, in written communication, in verbal communication, in non-verbal communication and in electronic and social media communication, posts, statements and comments.

Your Monitoring Officer has statutory responsibility for the implementation of the Code of Conduct, and you are encouraged to seek advice from your Monitoring Officer on any matters that may relate to the Code of Conduct. Town and parish Councillors are encouraged to seek advice from their Clerk, who may refer matters to the Monitoring Officer.

#### 6.0 Standards of Councillor Conduct

This section sets out the obligations (in bold below), which are the minimum standards of conduct required of a Councillor. Should a Councillor's conduct fall short of these standards, a complaint may be made against them, which may result in action being taken.

Guidance is also included below each obligation to help explain the reasons for the obligations and how they should be followed.

#### 6.1 Respect

#### A Councillor:

6.1.1 Shall treat everyone, including other Councillors and members of the public with respect.

## 6.1.2 Shall treat local authority employees, employees and representatives of partner organisations and those volunteering for the local authority with respect and respect the role they play.

Respect means politeness and courtesy in behaviour, speech, and in the written word. Debate and having different views are all part of a healthy democracy. As a Councillor, you can express, challenge, criticise and disagree with views, ideas, opinions and policies in a robust but civil manner. You should not, however, subject individuals, groups of people or organisations to personal attack.

In your contact with the public, you should treat them politely and courteously. Rude and offensive behaviour lowers the public's expectations and confidence in Councillors.

In return, you have a right to expect respectful behavior from everyone. If members of the public are being abusive, intimidatory or threatening you are entitled to stop any conversation or interaction in person or online and report them to the relevant social media provider and/or the police. This also applies to fellow councillors, where action could then be taken under the Councillor Code of Conduct, and local authority employees, where concerns should be raised in line with the local authority's councilor- officer protocol.

#### 6.2 Bullying, Harassment and Discrimination

A Councillor:

6.2.1 Shall not bully any person.

#### 6.2.2 Shall not harass any person.

#### 6.2.3 Shall promote equalities and not discriminate against any person.

Bullying is offensive, intimidating, malicious or insulting behaviour, an abuse or misuse of power through means that undermine, humiliate, denigrate or injure the recipient. Bullying might be a regular pattern of behaviour or a one-off incident, happen face-to-face, on social media, in emails or phone calls, happen in the workplace or at work social events and may not always be obvious or noticed by others.

The Protection from Harassment Act 1997 defines harassment as conduct that causes alarm or distress or puts people in fear of violence and must involve

Last review: May 2024

Next review: May 2025

such conduct on at least two occasions. It can include repeated attempts to impose unwanted communications and contact upon a person in a manner that could be expected to cause distress or fear in any reasonable person.

Discrimination is where someone is treated unfairly because of a protected characteristic. Protected characteristics are specific aspects of a person's identity defined by the Equality Act 2010. They are age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

Legislation places specific duties on local authorities. Councillors have a central role to play in ensuring that equality issues are integral to the local authority's performance and strategic aims, and that there is a strong vision and public commitment to equality across public services.

#### 6.3 Impartiality of Officers of the Council

A Councillor:

## 6.3.1 Shall not compromise, or attempt to compromise, the impartiality of anyone who works for, or on behalf of, the local authority.

Officers work for the local authority as a whole and must be politically neutral, (other than political assistants where applicable). They should not be coerced or persuaded to act in a way that would undermine their neutrality. A Councillor may question officers in order to understand, for example, their reasons for proposing to act in a particular way, or the content of a report that they have written. However, a Councillor must not try and force them to act differently, change their advice, or alter the content of that report, if doing so would prejudice their professional integrity.

#### 6.4 Confidentiality and access to information

A Councillor:

- 6.4.1 Shall not disclose information either given to them in confidence by anyone or acquired by them which they believe, or ought reasonably to be aware, is of a confidential nature, unless
  - i. They have received the consent of a person authorised to give it; or
  - ii. They are required by law to do so; or
  - iii. the disclosure is made to a third party for the purpose of obtaining professional legal advice provided that the third party agrees not to disclose the information to any other person; or
  - iv. the disclosure is reasonable and in the public interest; and also made in good faith and in compliance with the reasonable requirements of the local authority and consultation with the Monitoring Officer has taken place

- 6.4.2 Shall not improperly use knowledge gained solely as a result of their role as a Councillor for the advancement of themselves, their friends, family members, employer or business interests.
- 6.4.3 Shall not prevent anyone from getting information that they are entitled to by law.
- 6.4.4 When making decisions on behalf of, or as part of, the Council shall have due regard to any professional advice provided by the Council's Officers.

#### 6.5 Disrepute

#### A Councillor:

#### 6.5.1 Shall not bring their role or local authority into disrepute.

As a Councillor, you are trusted to make decisions on behalf of your community and your actions and behaviour are subject to greater scrutiny than that of ordinary members of the public. You should be aware that your actions might have an adverse impact on you, other Councillors and/or your local authority and may lower the public's confidence in your or your local authority's ability to discharge your/its functions.

#### 6.6 Use of position

A Councillor:

## 6.6.1 Shall not use, or attempt to use, their position improperly to the advantage or disadvantage of anyone.

A Councillor should not take advantage of opportunities, responsibilities and privileges to further their own or others' private interests or to disadvantage anyone unfairly.

#### 6.7 Local authority Resources and Facilities

A Councillor:

- 6.7.1 Shall not misuse council resources.
- 6.7.2 Shall, when using the resources of the local authority or authorising their use by others, act in accordance with the local authority's requirements; and ensure that such resources are not

#### used for political purposes unless that use could reasonably be regarded as likely to facilitate, or be conducive to, the discharge of the functions of the local authority or of the office to which they have been elected or appointed.

A Councillor may be provided with resources and facilities by the local authority to assist them in carrying out their duties as a Councillor. Examples may include office support, stationery, equipment such as phones, computers and transport and access and use of local authority buildings and rooms.

#### 6.8 Compliance with the Code of Conduct

A Councillor:

- 6.8.1 Shall undertake Code of Conduct training as required by the local authority.
- 6.8.2 Shall cooperate with any Code of Conduct assessment, investigation, hearing and/or determination.
- 6.8.3 Shall not intimidate or attempt to intimidate any person who is likely to be involved with the administration of any investigation or proceedings.

## 6.8.4 Shall comply with any sanction imposed on them following a finding that **they** have breached the Code of Conduct.

It is extremely important for a Councillor to demonstrate high standards, to have your actions open to scrutiny and not to undermine public trust in the local authority or its governance. If you do not understand or are concerned about the local authority's processes in handling a complaint you should raise this with the Monitoring Officer.

#### 7.0 Registering and Declaring Interests

You need to register your interests so that the public, local authority employees and fellow councillors know which of your interests might give rise to a conflict of interest. The register is a public document that can be consulted when (or before) an issue arises. The register also protects you by allowing you to demonstrate openness and a willingness to be held accountable. You are personally responsible for deciding whether or not you should disclose an interest in a meeting, but it can be helpful for you to know early on if others think that a potential conflict might arise. It is also important that the public know about any interest that might have to be disclosed by you or other councillors when making or taking part in decisions, so that decision making is seen by the public as open and honest. This helps to ensure that public confidence in the integrity of local governance is maintained.

#### 7.1 Disclosable Pecuniary Interests

Last review: May 2024

Next review: May 2025

A Councillor must, within 28 days of taking office as a member or co-opted member, notify the Council's Monitoring Officer of any disclosable pecuniary interest as defined by regulations made by the Secretary of State (see Appendix B), where the pecuniary interest is yours, your spouse's or civil partner's, or is the pecuniary interest of somebody with whom you are living with as a husband or wife, or as if you were civil partners. Section 29 of the Localism Act 2011 requires the Monitoring Officer to establish and maintain a register of interests of members of the authority.

You must disclose the interest at any meeting of the Council at which you are present, where you have a disclosable interest in any matter being considered and where the matter is not a 'sensitive interest'. If it is a 'sensitive interest', you must disclose the fact that you have an interest but do not have to disclose the nature of it. (A sensitive interest is an interest which, in the opinion of the Monitoring Officer, if disclosed, could lead to the Councillor, or a person connected with them, being subjected to violence or intimidation.) You are personally responsible for deciding whether or not you should disclose an interest in a meeting.

Following any disclosure of an interest not on the Council's register, or the subject of pending notification, you must notify the Monitoring Officer of the interest within 28 days beginning with the date of disclosure.

Unless dispensation has been granted, by the Monitoring Officer, you may not participate in any discussion of, or vote on, or discharge any function related to any matter in which you have a disclosable pecuniary interest. You must withdraw from the room or chamber when the meeting discusses and votes on the matter.

Where you have a disclosable pecuniary interest on a matter to be considered or being considered by you as a Cabinet member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it.

You must ensure that your register of interests is kept up to date and within 28 days of becoming aware of any new interest, or of any change to a registered interest, notify the Monitoring Officer.

You should note that failure to register or disclose a disclosable pecuniary interest as set out in Appendix B is a criminal offence under the Localism Act 2011.

#### 7.2 Other Registerable Interests

You must also register your other registerable interests with the Monitoring Officer within 28 days of taking office and ensure these are kept up to date by notifying any changes within 28 days.

Last review: May 2024

Next review: May 2025

Where a matter arises at a meeting which *directly relates* to the financial interest or wellbeing of one of your Other Registerable Interests (as set out in Appendix C), you must disclose the interest. Wellbeing can be described as a condition of contentedness, healthiness and happiness; anything that could be said to affect a person's quality of life, either positively or negatively, is likely to affect their wellbeing. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

Where you have an Other Registerable Interest on a matter to be considered or is being considered by you as a Cabinet member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it.

#### 7.3 Non-Registerable Interests

Where a matter arises at a meeting which *directly relates* to your financial interest or wellbeing (and does not fall under disclosable pecuniary interests at 7.1 above), or the financial interest or wellbeing of a relative or close associate, you must disclose the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a sensitive interest you do not have to disclose the nature of the interest.

Where a matter arises at a meeting which *affects* your own financial interest or wellbeing, a financial interest or wellbeing of a relative or close associate or a financial interest or wellbeing of a body included under Other Registrable Interests as set out at 7.2 above and appendix C you must disclose the interest. In order to determine whether you can remain in the meeting after disclosing your interest the following test should be applied:

Where a matter affects the financial interest or well-being:

- a. to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
- b. a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest

You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to disclose the nature of the interest.

Where you have a Non-Registerable Interest on a matter to be considered or is being considered by you as a Cabinet member in exercise of your executive function, you must notify the Monitoring Officer of the interest and must not take any steps or further steps in the matter apart from arranging for someone else to deal with it.

#### 8.0 Gifts and Hospitality

A Councillor:

- 8.1 Shall not accept gifts or hospitality, irrespective of estimated value, which could give rise to real or substantive personal gain or a reasonable suspicion of influence to show favour from persons seeking to acquire, develop or do business with the local authority or from persons who may apply to the local authority for any permission, licence or other significant advantage.
- 8.2 Shall register with the Monitoring Officer any gift or hospitality with an estimated value of at least £50 within 28 days of its receipt.

## 8.3 Shall register with the Monitoring Officer any significant gift or hospitality that they have been offered but have refused to accept.

The presumption should always be not to accept significant gifts or hospitality but there may be times when such a refusal may be difficult if it is seen as rudeness in which case you could accept it but must ensure it is publicly registered.

You do not need to register gifts and hospitality which are not related to your role as a Councillor.

It is appropriate to accept normal expenses and hospitality associated with your duties as a Councillor.

The principles are:

#### Selflessness

Holders of public office should act solely in terms of the public interest.

#### Integrity

Holders of public office must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must disclose and resolve any interests and relationships.

#### Objectivity

Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

#### Accountability

Holders of public office are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this.

#### Openness

Holders of public office should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing.

#### Honesty

Holders of public office should be truthful.

#### Leadership

Holders of public office should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs.

#### Appendix B: Disclosable Pecuniary Interests

"**Disclosable Pecuniary Interest**" means an interest of yourself, or of your partner if you are aware of your partner's interest, within the descriptions set out in the table below.

**"Partner"** means a spouse or civil partner, or a person with whom you are living as husband or wife, or a person with whom you are living as if you are civil partners.

This table sets out the explanation of Disclosable Pecuniary Interests as set out in the <u>Relevant Authorities (Disclosable Pecuniary Interests) Regulations</u> 2012.

Subject	Description				
Employment, office, trade, profession or vocation	Any employment, office, trade, profession or vocation carried on for profit or gain.				
Sponsorship	Any payment or provision of any other financial benefit (other than from the council) made to the councillor during the previous 12-month period for expenses incurred by him/her in carrying out his/her duties as a councillor, or towards his/her election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.				
Contracts	Any contract made between the councillor or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners (or a firm in which such person is a partner, or an incorporated body of which such person is a director* or a body that such person has a beneficial interest in the securities of*) and the council — (a) under which goods or services are to be provided or works are to be executed; and (b) which has not been fully discharged. (c)				

Last review: May 2024

Next review: May 2025

Next review: May 2025						
Subject	Description					
Land and Property	Any beneficial interest in land which is within the area of the council. 'Land' excludes an easement, servitude, interest or right in or over land which does not give the councillor or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/ civil partners (alone or jointly with another) a right to occupy or to receive income.					
Licenses	Any licence (alone or jointly with others) to occupy land in the area of the council for a month or longer.					
Corporate tenancies	Any tenancy where (to the councillor's knowledge)— (a) the landlord is the council; and (b) the tenant is a body that the councillor, or his/her spouse or civil partner or the person with whom the councillor is living as if they were spouses/ civil partners is a partner of or a director* of or has a beneficial interest in the securities* of.					
Securities	Any beneficial interest in securities* of a body where— (a) that body (to the councillor's knowledge) has a place of business or land in the area of the council; and (b) either— (i) ) the total nominal value of the securities* exceeds £25,000 or one hundredth of the total issued share capital of that body; or (ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the councillor, or his/ her spouse or civil partner or the person with whom the councillor is living as if they were spouses/civil partners have a beneficial interest exceeds one hundredth of the total issues share capital of that class.					

\* 'Director' includes a member of the committee of management of an industrial and provident society.

\* 'Securities' means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and

Last review: May 2024 Next review: May 2025 Markets Act 2000 and other securities of any description, other than money deposited with a building society. Last review: May 2024 Next review: May 2025

#### **Appendix C: Disclosure of Other Registrable Interests**

You must register as an Other Registrable Interest:

- a) any unpaid directorships
- b) any Body of which you are a member or are in a position of general control or management and to which you are nominated or appointed by your authority
- c) any Body
  - (i) exercising functions of a public nature
  - (ii) directed to charitable purposes or
  - (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union)

of which you are a member or in a position of general control or management



# Calendar of meetings 2025/26

May 2025	June 2025	July 2025
Monday 12th May, 6:30pm Annual Meeting of The Council	Monday 9th June, 6:30pm Full Council (AGAR)	Monday 7th July 6:30pm Strategic Planning Committee
	Monday 16th June, 6:30pm Community Committee	Monday 14th July 6:30pm Finance and Resources Committee
	Thursday 26th June, 2pm (online) Traffic Advisory Sub-Committee	Monday 21st July 6:30pm Full Council
August 2025	Sept 2025	Oct 2025
Monday 11th August 2pm Planning Sub-Committee (if required)	Monday 8th Sept 6:30pm Community Committee	Thursday 2nd October, 2pm (online) <b>Traffic Advisory Sub-Committee</b>
	Monday 15th Sept 6:30pm Strategic Planning Committee	Monday 13th Oct, 6:30pm Full Council
	Monday 22nd September, 6:30pm Finance and Resources Committee	
Nov 2025	Dec 2025	Jan 2026
Monday 3rd November, 6:30pm Community Committee	Monday 8th December, 6:30pm Full Council (budget)	Wednesday 15th January, 2pm Planning Sub-Committee (if required)
Monday 10th November, 6:30pm Strategic Planning Committee		Monday 12th January, 6:30pm Community Committee
Monday 17th November, 6:30pm Finance and Resources Committee		Monday 19th January, 6:30pm Strategic Planning Committee
		Thursday 29th January, 2pm (online) Traffic Advisory Sub-Committee
Feb 2026	March 2026	April 2026
Monday 2nd February, 6:30pm Finance and Resources Committee	Monday 2nd March, 6:30pm Community Committee Monday 9th March, 6:30pm	Monday 27th April, 7pm <b>The Annual Meeting of The Town</b>

Monday 9th February, 6:30pm **Full Council**  Monday 2nd March, 6:30pm Community Committee Monday 9th March, 6:30pm Strategic Planning Committee Monday 16th March, 6:30pm Finance and Resources Committee Monday 23rd March 6:30pm: Full Council Thursday 26th March, 2pm (online) Traffic Advisory Sub-Committee

#### CORPORATE RISK REGISTER

Category	AREA OF RISK	IMPACT DESCRIPTION	IMPACT LEVEL	PROBABILITY LEVEL	PRIORITY LEVEL	CONTROL MEASURES	MITIGATION NOTES
Which category of risk is this?	Give a brief summary of the risk.	What will happen if the risk is not mitigated or eliminated?	Rate 1 (LOW) to 5 (HIGH)	Rate 1 (LOW) to 5 (HIGH)	(IMPACT X PROBABILITY) Address the highest first.	What is currently in place to reduce the risk	What can be done to further lower or eliminate the impact or probability?
Business continuity	Business interruption	Council services impacted or stopped	5	1	5	Business Interruption insurance cover. IT systems and infrastructure able to facilitate home working for all admin staff	Develop a business continuity plan
Legal and assets	Council records (hard copies): Loss through theft, fire, damage, flood	Loss of irreplacable Council records	5	1	5	Fire Risk Assessment and procedures in place. Documents kept locked and secured. Historical, valuable or sensitive documents to be kept in the firesafe	Papers over 4 years old have been archived with the Oxfordshire County Council archives service (2025).
Legal and assets	Council records (electronic)	Loss of irreplacable Council records	5	1	5	Cloud-based server in place, managed by third party IT provider. Council agendas, papers and minutes published online and therefore retrievable.	

Financial and legal	Imposed liabilty through partnership working	Financial loss, legislation breach or reputational risk	5	1	5	Officers to clarify legal position and seek advice where necessary. Formal agreements held on file following resolution by Council or Committee.	
Financial and continuity	Precept setting	The precept not being adequate enough to cover the functions of the Council	5	1	5	Sound budget setting to inform precept demand. The Finance and Resources Committee receive budget monitoring reports. Committees consider budgets to help inform overall budget required ahead of precept setting meeting in December.	Develop a five-year financial plan

Financial	Insurance: Adequacy, cost, compliance and fidelity	Financial loss due to lack of insurance cover or cost of policy	5	1	5	Insurance policy reviewed annually, with new quotes and contracts entered into once every three years. Includes assets, public liability, legal and professional support. Risk assessments carried out for events and other Council work where required. Town Clerk and CEO, and the RFO in touch with the account mananger to ensure any new information is shared with them, and advicetaken when needed	
Financial	Banking	Financial loss due to lack or security or inputting error.	5	1	5	Dual authentication required for payments.Existing procedures adequateAll details kept secure in safe.Existing procedures adequateRobust procedures in place.Existing procedures	

Financial	Cash	Loss or theft of cash	3	3	9	Minimal petty cash held in the office. Cashless payment system introduced for Town Hall events (2024-25).	
Financial	Financial controls and records	Inadequate controls and management resulting in financial loss	5	1	5	Online payments require dual authorisation Accounts reconciled by a councilor each month against published finance statement. Fully compliant with recommendations made by appointed Internal Auditor Accounts externally audited annually. Internal controls in place	Existing procedures adequate

Legal	Freedom of Information	Inability to provide information relating to freedom of information requests.	3	1	3	FOI policy and procedure in place and published online. Councillors use gov.uk email addresses.	Existing procedures adequate
Human Resources, Business Continuity and Financial	Head of paid service	Loss of the Town Clerk and CEO	5	1	5	Key staff insurance policy in place. RFO & Deputy Clerk to be in place by June 2025, with shared responsibilities for main duties.	Existing procedures adequate
Financial and reputational	Fraud	Financial and reputation loss due to fraud	4	1	4	Anti Fraud and Corruption Policy in place	Existing procedures adequate
Financial	Election costs	Unplanned costs due to contested by-election taking place	3	2	6	Election budget EMR in place in current budget (2025-26)	Existing procedures adequate
Human Resources	Non-payment of salaries	Staff not receiving salaries on the expected day	4	1	4	At least two members of staff are trained in calculating, submitting and setting up payments	Existing procedures adequate
Financial	Significant unexpected expenditure	Lack of funds to meet costs of unexpected expenditure	5	2	10	Contigency included in the budget. At least 6 months annual costs held in reserves	

Sites and assets	Security of buildings	Loss due to criminal or accidental damage.	5	1	5	Fire Alarms and CCTV cameras on Town Hall, Guildhall, and Glyme Hall. Intruder alarm on Guildhall and Glyme Hall. Photographic record held of the pictures hung in the Town Hall. Photographic evidence of chains.
Sites and Assets	Damage to property	Damage to the Town Hall or other Council assets	5	2	10	Buildings and contents insurance taken out.
Sites and Assets, Financial	Fire risk	Risk of fire in the Town Hall	5	1	5	Fire Risk Assessment in place and adhered to. Fire alarms tested weekly. All staff receive fire warden training. CCTV in place
Legal	Legal liability	Risk of carrying out actions outside of legal remit	5	1	5	The Clerk is CiLCA Qualified and the Council has a General Power of Competence. All decisions made by Committee and Council resolution. Member/Officer protocol in place. Membership of OALC in place to obtain advice if required

Legal	Accuracy of Minutes and Statutory Documents	Inaccurate documents being published and stored	3	1	3	Minutes and agendas are produced in the prescribed method and adhere to legal requirements. Minutes are approved and signed at next meeting. Minutes and agendas are displayed
Legal, financial and reputational	Public Liability	Risk to third party property or individuals	3	1	3	according to legal requirements. Insurance in place. Inspection of items in the public realm (play equipment etc) in place and adhered to.
Human Resources, Legal and Financial	Employer Liability	Non-compliance with the law	5	1	E	All staff on NALC model contracts. Staff handbook in place and adhered to. Staffing Sub- Committee in place
Legal	Document control	Non-compliance with statutory requirements	4	1	4	Document retention policy in place
Business continuity, reputational, financial	Loss of adequate internment space	Not being able to meet the needs of the town with regard to internments	5	1	5	Addional land has been aquired

Financial and legal	Memorial safety	Risk of injury due to unsafe memorials	5	1	5	Memorial safety policy in place. Third party contractor carrying out inspections and repairs	
Human Resources, reputational	Vexatious Complaints	Staff time, reputational risk and impact on Staff and Councillor wellbeing	3	2	6	Vexatious compaints policy in place	
Assets, Human Resources and Financial	Cyberattack	Councillor or council staff emails compromised due to a phishing attempt	3	2	6	Councillor and staff education about recognising phishing attempts. Accounts can be restored centrally by third party IT provider. Cyber-security is in place.	
Human Resources, Legal and Financial	Use of grounds maintenance machinery	Risk of injury to staff due to improper use of grounds maintenance machinery	3	2	6	All grounds maintenance staff trained in using grounds maintenance machinery and have relevant certifications.	Ongoing training provided to staff and risk assessments undertaken for use of machinery.



# CHIPPING NORTON TOWN COUNCIL RISK MANAGEMENT STRATEGY

# 1. Risk Management Policy Statement

Chipping Norton Town Council recognises that it has a responsibility to manage risks effectively in order to protect its employees, assets, liabilities and community against potential losses and to minimise uncertainty.

The Council is aware that some risks can never be eliminated fully and it has in place a strategy that provides a structured, systematic and focused approach to managing risk.

Risk management is an integral part of The Council's management processes. Risk management is not just about financial management it is about ensuring the achievement of objectives to deliver high quality services.

# 2. Objectives

# The objectives of the Risk Management Strategy are to:

- Integrate risk management into the culture of the Council.
- Identify risks.
- Manage risk in accordance with best practice.
- Consider and respond to changing social environmental and legislative requirements.
- Put in controls to minimise risk.

# These objectives will be achieved by:

- Establishing clear roles and responsibilities.
- Awareness and training as appropriate.
- Consideration of risk management when dealing with new projects.
- Monitoring.

# 3. Categories

Risks have been put into the following categories:

- Financial.
- Legal.
- Technological.
- Environmental.
- Sites and Assets.
- Human Resources.
- Business Continuity.
- Reputational.

# 4. Risk Identification

Assessments have been prepared based on the risk management document reviewed by The Council on an annual basis. These are shown in the Risk Register at Appendix A of this document.

## 5. Risk Control

Risk control is the process of taking action to minimise the likelihood of the risk event occurring and/or reducing the severity of the consequences should it occur. Typically, risk control requires the identification and implementation of revised operating procedures, but in exceptional cases more drastic action may be required to reduce the risk to an acceptable level.

Options for control include:

- **Elimination** The circumstances from which the risk arises are removed so that the risk no longer exists;
- **Reduction** Loss control measures are implemented to reduce the impact/ likelihood of the risk occurring;
- **Transfer** The financial impact is passed to others e.g. by revising contractual terms;
- **Sharing** The risk is shared with another party;
- **Insuring** Insure against some or all of the risk to mitigate financial impact; and
- Acceptance Documenting a conscious decision after assessment of areas where the Council accepts or tolerates risk.

#### 6. Risk Monitoring

The risk management process does not finish with putting risk control procedures in place. Their effectiveness in controlling risk must be monitored and reviewed. It is

also important to assess whether the nature of any risk has changed over time. Risk Management will be reviewed annually by The Council.

The information generated from applying the risk management process will help to ensure that risks can be avoided or minimised in the future. It will also inform judgements on the nature and extent of insurance cover and the balance to be reached between self-insurance and external protection.

# 7. Risk Management System

# RISK REGISTER SCALE



IMPACT

Summary		Suggested timeframe
25 Very high		With urgency
15-20	High	As soon as possible
6-12	Medium	Within 3-6 months
1-5	Low	Whenever viable to do so

The scores for impact and likelihood are scored as above and multiplied to arrive at the rating. Risks scoring 12 and above will be subject to detailed consideration and preparation of a contingency/action plan to appropriately control the risk.

Risks rated as green (1 to 5) are reasonably acceptable. It is unlikely that further additional measures are required to control these risks. However, the risk will remain monitored as part of the risk management.

Risks rated as amber are reasonably acceptable. However, further additional measures may be needed to treat (i.e. control) the risks and so reduce exposure or to consider risk transfer e.g. insurance or a contractual arrangement. The Council

must be periodically advised of amber risks and the action planned and /or taken to control them.

Risks rated as red are not acceptable. Immediate action is required to bring the risk down to a lower category risk or, if this is not possible or desired, to terminate the activity that creates the risk. The Council must be immediately advised of red risks and regularly updated on the action planned and taken to control them until they are within the spectrum of reasonably acceptable risk.

# 8. Roles and Responsibilities

- 8.1 It is important that risk management becomes embedded into the everyday culture and performance management process of the Council. The roles and responsibilities set out below, are designed to ensure that risk is managed effectively right across the Council and its operations, and responsibility for risk is located in the right place. The process must be driven from the top but must also involve staff throughout the Council.
- 8.2 **Councillors** Risk management is seen as a key part of Councillor's stewardship role and there is an expectation that Councillors will lead and monitor the approach adopted, including the approval of the Risk Management Strategy and Risk Register.
- 8.3 **Employees** will undertake their job within risk management guidelines ensuring that their skills, experience and knowledge are used effectively. All employees will maintain an awareness of the impact and costs of risks and how to feed information into the formal process. They will work to control risks or threats within their roles, monitor progress and report on task related risks to their line manager when necessary.
- 8.4 **Town Clerk and CEO** will act as the lead officer on risk management, assisted by the Deputy Town Clerk, Responsible Financial Officer and the Events and Facilities Officer, and be responsible for overseeing the implementation of the Risk Management Strategy.
- 8.5 **Role of the Audit** The Audit provides an important scrutiny role by carrying out audits to provide independent assurance that the necessary risk management systems are in place and all significant business risks are being managed effectively. The Audit assists the Council in identifying both its financial and operational risks and seeks to assist in developing and implementing proper arrangements to manage them, including adequate and effective systems of internal control to reduce or eliminate the likelihood of errors or fraud
- 8.6 **Full Council** Review and future development of the Risk Management Strategy and Risk Register will be overseen by the Full Council.
- 8.7 **Training** The aim will be to ensure that both staff and directors have the skills necessary to identify, evaluate and control the risks associated with the services they provide. Risk Management training and development will be provided through

a range of methods such as workshops, literature and in-house service familiarisation.

- 8.8 In addition to the roles and responsibilities set out above, the Council is keen to promote an environment within which individuals and groups are encouraged to report adverse incidents promptly and openly.
- **9. Conclusion** The adoption of a sound risk management approach should achieve many benefits for the Council. It will assist in demonstrating that Chipping Norton Town Council is committed to continuous service improvement and effective corporate governance.
- **10. Review** This Risk Management Strategy was reviewed by the Finance and Resources Committee on 24th September 2024 and adopted by Full Council on 9<sup>th</sup> October 2023.

Next review date: September 2025

### **11.** Reference

- The Local Audit and Accountability Act 2014. Web site <u>Here</u>
- National Association of Local Councils (NALC). Web site: <u>Here</u>
- The Joint Panel on Accountabilitynd Governance (JPAG). Web site <u>Here</u>

	2024.22	2022.22	2022.24	2024.05	2025.20
	2021-22	2022-23	2023-24	2024-25	2025-26
Land	287,188	287,188	287,188	287,188	287,188
Buildings	3,419,249	3,419,249	3,419,249	3,419,249	3,419,249
Contents of Buildings	86,639	86,639	86,639	86,639	86,639
Playground Equipment	282,590	282,590	312,590	312,590	312,590
Notice Boards	3,748	5,998	5,998	5,998	5,998
Civic Regalia	57,345	57,345	57,345	57,345	57,345
Stints (Regulated Pastures)	1,350	1,350	1,350	1,350	1,350
Right of Way, Greystones	1,925	1,925	1,925	1,925	1,925
Christmas Lights	6,381	6,381	6,381	6,381	6,381
Pedestal Slide	6,068	6,068	6,068	6,068	6,068
Defibrillator	2,020	2,020	2,020	2,020	2,020
Safe	5,735	5,735	5,735	5,735	5,735
Large Slide	27,079	27,079	27,079	27,079	27,079
Phone Kiosk	4,000	4,000	4,000	4,000	4,000
Planters	6,385	6,385	6,385	6,385	6,385
Flagpole		1,000	1,000	1,000	1,000
Benches		1,000	5,500	5,500	5,500
Piano		2,000	2,000	2,000	2,000
Bike Repair Stations x 2			4,000	4,000	4,000
Auto Chair lift equipment				4578	4578
Mowers					58,265
Vehicles					64,990
	4,197,702	4,201,952	4,236,452	4,247,030	4,370,28

#### Item 22: Planning Applications

#### 1. APPLICATION NO: 25/01001/FUL

**PROPOSAL**: Replacement of refrigeration plant equipment and associated enclosure and fencing, installation of air source heat pumps and associated fencing with associated works.

LOCATION: Aldi Stores Ltd Banbury Road Chipping Norton

- 2. APPLICATION NO: <u>25/01023/HHD</u> PROPOSAL: Construction of a glazed veranda to rear elevation LOCATION: 21 Morris Close Chipping Norton Oxfordshire
- 3. APPLICATION NO: <u>25/00929/FUL</u> PROPOSAL: Construction of a single storey commercial warehouse and workshop LOCATION: Land North East Of Station Yard The Leys Chipping Norton
- 4. APPLICATION NO: <u>25/00908/HHD</u> PROPOSAL: Erection of single storey front extension and decking platform LOCATION: 5 Tilsley Road Chipping Norton Oxfordshire
- 5. APPLICATION NO: <u>25/00706/HHD</u>

PROPOSAL: Construction of 'in-fill' and single storey extensions to rear elevation, erection of extension to existing rear dormer to create additional living space and provision of new front entrance porch.
 LOCATION: 26 Walterbush Road Chipping Norton Oxfordshire

- APPLICATION NO: <u>25/00821/HHD</u> PROPOSAL: Proposed single storey rear and two storey side extensions, replacement garage/workshop and associated works. LOCATION: 2 Bell Piece Cottage Burford Road Chipping Norton
- 7. APPLICATION NO: 25/00761/HHD PROPOSAL: Erection of detached garage and provisi

**PROPOSAL:** Erection of detached garage and provision of new vehicular access. **LOCATION:** 19 Lewis Road Chipping Norton Oxfordshire

8. APPLICATION NO: <u>25/00339/OUT</u>

**PROPOSAL:** Outline planning application for residential development at land off Evans Way, Chipping Norton with all matters reserved except access and layout. **LOCATION:** Chipping Norton Football Club Walterbush Road Chipping Norton

Updates to note

• Demolition of existing conservatory and erection of single storey extension. 40 Park Road Chipping Norton Oxfordshire OX7 5PA Ref. No: 25/00607/HHD | Validated: Fri 07 Mar 2025 | Status: Approve

• Renovation works to include alterations to existing roof and conversion of loft space to create additional living space, along with installation of a rear dormer and changes to fenestration. Erection of a single storey rear extension, construction of a new chimney to side elevation and an open fronted entrance porch, provision of additional vehicular access and associated landscaping works. 20 Over Norton Road Chipping Norton Oxfordshire OX7 5NR Ref. No: 25/00604/HHD | Validated: Thu 06 Mar 2025 | Status: Approve

• Demolition of ancillary building and the erection of a building for the storage of cars and holding associated events.

The Quiet Woman Antiques Centre Oxford Road Southcombe Chipping Norton Oxfordshire OX7 5QH

Ref. No: 25/00545/FUL | Validated: Tue 11 Mar 2025 | Status: Approve

• First floor extension and window to north west elevation.

1 Insall Road Chipping Norton Oxfordshire OX7 5LF

Ref. No: 25/00484/HHD | Validated: Tue 25 Feb 2025 | Status: Approve

• Extension of roof pitch, replacement of slate roof with a new gable, erection of replacement of single storey extension opening an historic cellar, replacement fenestration and internal alterations.

The Old Bakery 12 Market Street Chipping Norton Oxfordshire OX7 5NQ Ref. No: 25/00480/HHD | Validated: Tue 25 Feb 2025 | Status: Approve

• Installation of 3 x air source heat pumps.

Chipping Norton Library Goddards Lane Chipping Norton Oxfordshire OX7 5NP Ref. No: 25/00052/FUL | Validated: Tue 28 Jan 2025 | Status: Approve